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INCOME INEQUALITY IN THE PHILIPPINES:
A DECOMPOSITION ANALYSIS

by

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*INCOME INEQUALITY IN THE PHILIPPINES:
A DECOMPOSITION ANALYSIS**

*Mahar Mangahas***

1.0 Introduction

② (At the national level of aggregation, the degree of income inequality in the Philippines has been high and unchanging over the past two decades.) This holds for several measures of inequality, including the Gini ratio, which is the measure selected for analysis here.¹ This study seeks a better understanding of this phenomenon by means of decompositions of the Gini ratio according to certain sets for which published data exist.

The following section discusses preliminary hypotheses, some of which are tested later on. Next is a methodological portion containing the basic decomposition

* This study was supported by the International Labor Organization. The computer programming was done by Eduardo Gamboa. The following persons provided research assistance at one time or another during the project: Elizabeth Bahena, Virginia Holazo, Isabelita Manalansan and Leonardo Sta. Romana III.

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¹ For summary figures using alternative measures of income inequality in the Philippines, see Mangahas (Philippine Economic Journal, 1973).

formula for the Gini ratio. The formula is then applied to the Philippine data, and the results are interpreted.

2.0 Preliminary Hypotheses

2.1 Demographic Factors

It seems useful to consider sets defined according to demographic characteristics, locational criteria, and economic criteria. In the first place, there is an unavoidable minimum² degree of income inequality due to the variation across families of (a) the age of the head of the family (as well as other income recipients), (b) the number of persons per family, and (c) the sex composition of those who are employed. In the Philippines, family income increases with the age of the family head, peaking out in age group 55-64, and declining at higher ages.³ At the same time, incomes are usually more unequal

²An estimate of this would put a useful lower bound on any income inequality measure. For arguments against the use of unrealistic standards of either perfect equality or perfect inequality, see Bowen (1970) and Garvy (1952). Staehle (1937) once proposed a measure which would put inequality at its worst level as soon as half of the families have no income at all.

³See Encarnacion (1974).

within older families than within younger families.

With the high rate of population growth in the Philippines, the distribution of the population according to age tends to get concentrated more and more towards younger families. This both tends to lower the overall average income per family, and decreases the measured overall state of income inequality.

The number of persons per family is to a large extent related to the age of the head of the family. There also tend to be more workers per family as the size of family increases.⁴ However, as the family size rises, the increase in the dependency ratio more than offsets the increase in the number of workers per family. The proportion below a constructed Philippine poverty line is very clearly greater for larger sized families than for smaller sized families.⁵ Wages of women tend to be both lower than and more unequally distributed than wages of men.⁶ Thus, if the proportion of women among

⁴See Mangahas, "Family Size As a Determinant of Family Expenditure," in Kintanar et al. (1974).

⁵See Abrera (1974).

⁶See Encarnacion, op. cit., and Schultz (1969).

the employed rises over time, the tendency will be a lowering of overall average incomes and an increase in income inequality.

The second consideration is geographic. This is useful whether or not the between-region inequalities are large, since policy-makers are interested in the economic welfare of separate regions qua regions. The economic and demographic considerations for determining the sets of decomposition can be applied at the regional level as well as at the national level, provided data are available in sufficient detail.

2.2 Product Markets

The economic factors are either related to the structure of demand for products, or they are related to factor markets. Under the first grouping fall decompositions according to value-added sector, sector of employment and to some extent occupation. Here interest has focused on the agricultural as opposed to non-agricultural sectors. According to Engel's Law, the share of the agricultural sector, whether expressed in terms of proportion of value-added or proportion of employment, will fall as per capita income rises.

Typically, the agricultural sector is internally more equal than the other sectors, and it tends to have low family income levels. Thus the operation of Engel's Law tends to worsen income inequality since it increases the importance of the relatively unequal sector and also raises the "differential" between this sector and the agricultural sector. It is this scenario which explains the upward sloping portion of the inverted-U profile of income inequality charted against "level of development," variously represented as per capita GDP, the proportion of value-added in agriculture, and the proportion of employment in agriculture.

Kuznets' general hypothesis that income inequality gets worse before it gets better stands up most clearly in inter-country comparisons.⁷ Most recently, Paukert (1973) has studied a cross-section of income distributions in 56 countries for approximately 1965. The Gini ratio in this set ranges from .26 (South Korea) to .64 (Gabon). His general findings were: (a) There is an extremely gradual downward trend in income inequality. In many cases no discernible change takes place within the span of a few

⁷See Kravis (1960) and Williamson (1965).

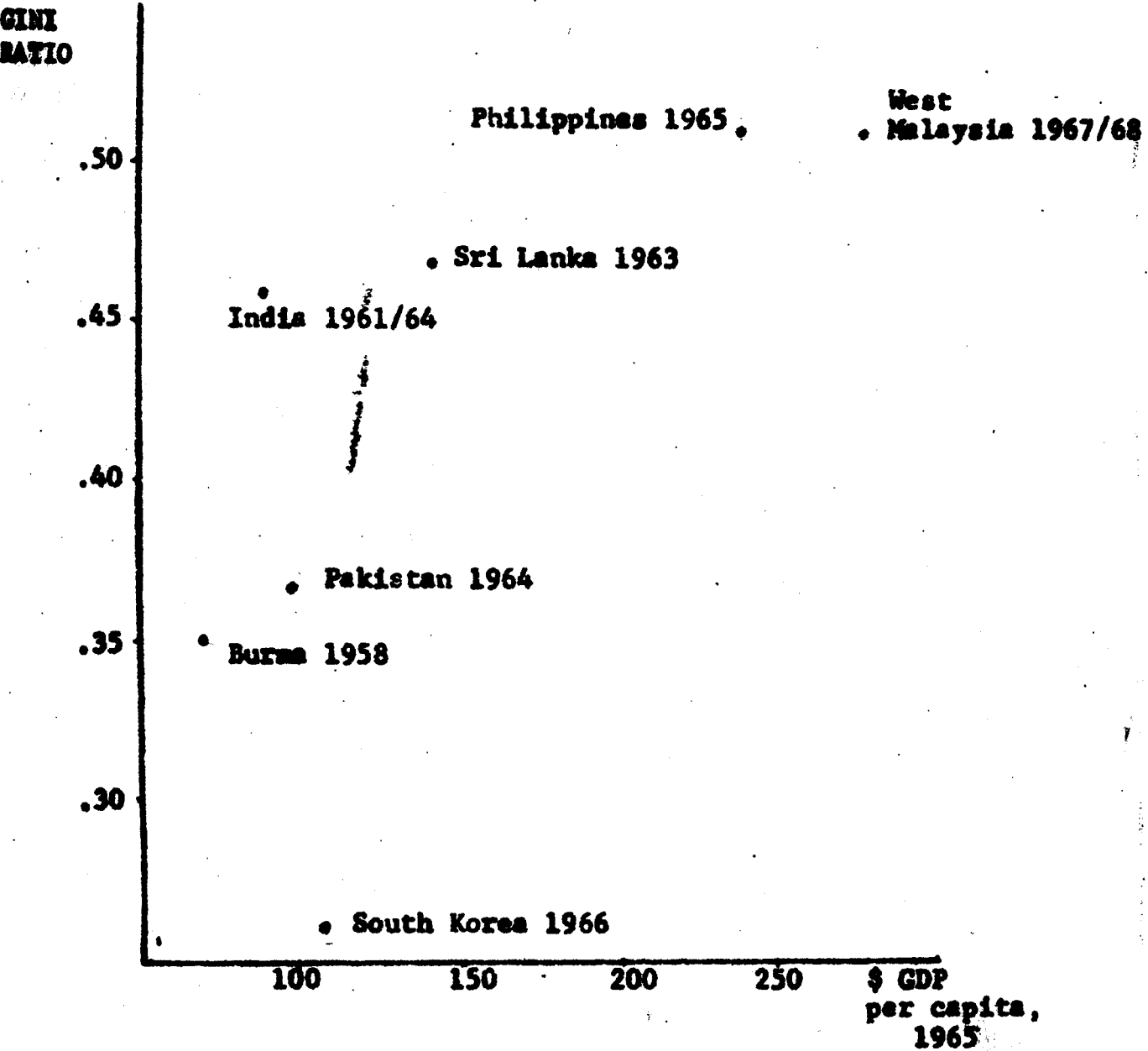
decades. (b) The LDC's are in general less equal. The rich in such countries are very rich, and their income differential from the poor is very wide. The poor on the other hand are very poor in an absolute sense, and are very equal among themselves. (c) There is a clear cross-sectional inverted-U relationship between income inequality and per capita Gross Domestic Product, with the peak in inequality occurring in the range of \$200-\$500 per capita GDP.

Figure 1⁸ portrays Gini ratios in seven Asian countries against their GDP per capita, in 1965. It indicates a pattern of rising income inequality and GDP per capita that might be interpreted as the rising portion of Kuznet's inverted-U pattern. This is more apparent when the observation for South Korea is treated as an outlier. The Gini ratio in South Korea reportedly rose from .26 in 1966 to .36 in 1970, thus indicating that the 1970 point for South Korea would be more in line with the general pattern of the other countries.

⁸In this figure, the GDP pertain to 1965 and are from Paukert (1973). The Gini ratios are taken from Table 1, for the year closest to 1965. In the case of Sri Lanka, the Gini ratio is plotted at .47, the mid-point of the two estimates for 1963.

FIGURE 1

Gini Ratios Against GDP per Capita in Selected Asian Countries, 1965



Others maintain that there is no regular time pattern of income inequality corresponding to the level of development.⁹ Oshima has cited Thailand and Burma as LDC's with only moderate inequality, on account of having a negligible urban sector and no extensive concentration of land ownership (1962); his more recent study of several Asian countries also leads him to conclude that growing inequality in the early stages of economic growth is not inevitable (1970).

Using Thai cross-sectional evidence, McLeary (1972) has found that income inequality is more even in the more developed areas (Bangkok-Thonburi), and gets progressively worse as one looks at other towns and villages (Table 2). Between 1963 and 1969 the gap between areas did widen, but inequality did not get worse within the more developed areas. The Gini ratios for the metropolis and for towns remained more or less unchanged, but rose substantially in villages, from .43 to .51.

⁹For evidence in Puerto Rico, Argentina and Mexico at variance with Kuznets' hypothesis, see Weisskoff (1970).

The decomposition analysis on Philippine income inequality presented in this paper comes to a similar conclusion: for data disaggregated by area of urbanization, region, and main source of income, there does not appear to be a clear relationship between level of income inequality and average family income. This supports the view taken by the 1973 ILO Employment Mission to the Philippines (1974).¹⁰

The meager time series data on income inequality in the Asian region (Table 1) do not show a consistent pattern. Improvements in income equality have occurred in Taiwan and in Sri Lanka, and to a small extent in Pakistan. In Sri Lanka, Rasaputram (1972) reports that the Gini Ratio on income receivers fell from .50 (1953) to .49 (1963) and further to only .34 (1970).¹¹ In the

¹⁰This view is also given indirect support by a recent study of Paukert *et al.* (1974). Running an input-output simulation model of the Philippine economy through numerous alternative assumptions on the distribution of income, they find a very small trade-off between equality and growth.

¹¹Part of the improvement is attributed to the Green Revolution, because of which the income share of rural households rose between 1963 and 1970. Government welfare expenditures have also played a prominent role, however. Between 1957 and 1970, such expenditures rose from 42% to 49% of total government expenditures, and from 13% to 16% of the Ceylon GNP.

TABLE 1 . GINI RATIOS IN SELECTED ASIAN COUNTRIES

Country	Year	Gini Ratio	Source
Bangladesh	1963/64	.36	Soo
Burma	1958	.35	Paukert
Taiwan	1953	.35	Soo
	1965	.32	Soo
India	1953/55	.40	Soo
	1956/57	.33	Paukert
	1961/64	.46	Soo
South Korea	1966	.26	Soo, Paukert
	1970	.36	Soo
Malaysia (West)	1957/58	.43	Soo
		.36	Paukert
	1967/68	.51	Soo
Pakistan	1964/64	.37	Soo, Paukert
	1970/71	.33	Soo
<u>Philippines</u>	1961	.50	This study
	1965	.51	This study
	1971	.49	This study
Sri Lanka	1953	.45	Soo
		.44	Paukert
		.50	Rasaputram
	1963	.45	Soo
		.49	Rasaputram
	1970	.34	Rasaputram
Thailand	1962/63	.50	Soo
		.48	McCleary
	1968/69	.55	McCleary

SOURCES: Soo (1974); Paukert (1973), McCleary (1972), Rasaputram (1972).

TABLE 2. Gini Ratios for Cash Income in Thailand,
1962/63 and 1968/69

	1962/63	1968/69
<u>All Thailand</u>	<u>.48</u>	<u>.55</u>
Bangkok-Thonburi	.41	.40
Towns	.42	.43
Villages	.43	.51

Source: McCleary (1972).

Philippines there has been no change in the aggregate. In India, South Korea, (West) Malaysia, and Thailand, income inequality appears to have widened. We may note that inequality has changed in opposite directions in the two most rapidly growing areas (Taiwan and South Korea).

2.3 Factor Markets

We turn next from product markets to factor markets. Generally speaking, some decompositions will pertain to income from labor, while others will pertain to income from property. With respect to labor, the decompositions of major interest refer to (a) the employed vs. the unemployed; and (b) the level of formal education acquired. One categorization possible for those employed refers to the amount of time worked per week. Incomes are generally greater the greater the working time, and income inequality therefore narrows as the dispersion of hours worked across those employed decreases. The employed can also be categorized into those self-employed and those employed by others, incomes being generally greater among the latter. With development, it is expected that the proportion employed by others will rise over time (this is part of Kuznet's explanation for income inequality even-

tually turning down.) However, closer examination of the self-employed reveals that the income distribution is bimodal; the left-hand peak pertains to incomes of the poor, of peddlers, artisans, farmers, etc., while the right-hand peak pertains to property owners, entrepreneurs, etc. The latter group figures again in the decompositions pertinent to the sharing of ~~income~~ from property. Thus the inequality among those employed by others is smaller than the inequality among those self-employed, and development will tend to decrease the weight of the latter, more unequal group.

Secondly, ~~labor~~ can be categorized according to degree of formal education.¹² Income of course, increases with the extent of education acquired, and inequality is worse when the distribution of formal education is unequal. Incomes from property are generally greater than incomes from labor. Thus overall income inequality is worsened as the share of income from property increases, and, other things equal, as the rate of profit rises relative to the

¹²Both Encarnacion (1974) and Adelman & Morris (1971) have found this to be a variable of great explanatory power.

real wage. The weight of property is also affected to some extent by the number of independent entrepreneurs, the expectation being that the proportion of such individuals will fall over time.¹³ Inequality within incomes from property is determined basically by inequality in the distribution of property.¹⁴

Finally, those receiving income from either labor or property might be distinguished from those receiving income in the way of transfers. Such recipients are usually in the poorest class and thus equality is improved as the scale of transfer payments expands.¹⁵

3.0 Decomposition of the Gini Ratio¹⁶

3.1 The Decomposition Formula

② (In recent approaches to the measurement of the contributions of subsectors or regions of the economy to national income inequality, it has proved convenient to use measures which are relatively simple to decompose.) -

¹³ See Kuznets (1963).

¹⁴ Adelman and Morris (1971) find that the second most important variable explaining income inequality is the "existence and exploitation of rich mineral resources".

¹⁵ See Fei and Ranis (1974). Sri Lanka is a notable case where income inequality has reportedly substantially declined on account of strong government efforts to transfer income. See Rasaputram (1972).

¹⁶ In formulating the decomposition, the author has benefited from criticism by J. Encarnación.

the index of decile inequality, the variance of the logarithm of income, or the information measure of inequality.¹⁷ However, the most common measure of income inequality is the ~~Gini~~ or concentration ratio deriving from the Lorenz curve. The reason for the neglect of the Gini ratio in sectoral analysis has apparently been the feeling that it does not lend itself to between-set and within-set decompositions.¹⁸ This section indicates that the national-level ~~Gini~~ ratio can be expressed as a weighted average of regional Gini ratios and of certain Gini-type differences constructed from pairwise regional comparisons of the size distribution of income.

Let f_k^* be the cumulative proportion of families up to the k^{th} income class, and y_k^* the cumulative proportion of income received by those families, for $k = 1, \dots, G$. The Gini ratio is defined as

$$L = 1 - 2 \sum_{k=1}^G \left[\frac{1}{2} (f_k^* - f_{k-1}^*) (y_k^* - y_{k-1}^*) + (f_k^* - f_{k-1}^*) y_{k-1}^* \right]$$

¹⁷See Fishlow (1972), Mangahas (Malayan Economic Review, 1973), and Oshima (1970).

¹⁸See Theil (1967), p. 123.

where $f_0^* = y_0^* = 0$. The summation expression on the right-hand-side is the area underneath the Lorenz "curve", where plotted points are joined by straight lines. This reduces to

$$L = 1 - 2 \sum_{k=1}^G \left[\frac{1}{2} (f_k^* - f_{k-1}^*) y_k^* + \frac{1}{2} (f_k^* - f_{k-1}^*) y_{k-1}^* \right]$$

$$L = 1 - \sum_{k=1}^G (f_k^* - f_{k-1}^*) (y_k^* + y_{k-1}^*)$$

$$(1) \quad L = 1 - \sum_{k=1}^G f_k^* (y_k^* + y_{k-1}^*)$$

where $f_k = f_k^* - f_{k-1}^*$ is simply the proportion of families within the k^{th} income class. We also define $y_k' = y_k^* - y_{k-1}^*$ as the proportion of total incomes enjoyed by families within the k^{th} income class.

Now define

$$f = \begin{bmatrix} f_1 \\ f_2 \\ \vdots \\ f_G \end{bmatrix}$$

and

$$y = \begin{bmatrix} y_1 \\ y_2 \\ \vdots \\ y_G \end{bmatrix}$$

Then

$$y^* = \begin{bmatrix} y_1^* \\ y_2^* \\ \vdots \\ y_G^* \end{bmatrix} = \begin{bmatrix} 1 & 0 & \dots & 0 \\ 1 & 1 & \dots & 0 \\ \vdots & \vdots & \ddots & \vdots \\ 1 & 1 & \dots & 1 \end{bmatrix} \begin{bmatrix} y_1 \\ y_2 \\ \vdots \\ y_G \end{bmatrix} = Cy, \quad$$

where C is the matrix with ones on and below the diagonal, and zeros elsewhere. Furthermore,

$$y_{-1}^* = \begin{bmatrix} y_0^* \\ y_1^* \\ \vdots \\ y_{G-1}^* \end{bmatrix} = \begin{bmatrix} 0 & 0 & \dots & 0 \\ 1 & 0 & \dots & 0 \\ \vdots & \vdots & \ddots & \vdots \\ 1 & 1 & \dots & 0 \end{bmatrix} \begin{bmatrix} y_1 \\ y_2 \\ \vdots \\ y_G \end{bmatrix} = (C - I)y$$

where I is the G x G identity matrix. In matrix notation, the Gini ratio is then

$$\begin{aligned} L &= 1 - f'(y^* + y_{-1}^*) \\ &= 1 - f'(Cy + (C - I)y) \end{aligned}$$

$$(2) \quad L = 1 - f'H y$$

where

$$H = (2C - I) = \begin{bmatrix} 1 & 0 & 0 & \dots & 0 \\ 2 & 1 & 0 & \dots & 0 \\ 2 & 2 & 1 & \dots & 0 \\ \vdots & \vdots & \vdots & \ddots & \vdots \\ 2 & 2 & 2 & \dots & 1 \end{bmatrix},$$

a matrix with twos below the diagonal, ones on the diagonal, and zeros above the diagonal. In particular, let the vectors f and y refer to national-level data and let f_j and y_j be $G \times 1$ vectors similarly defined for the j^{th} region, with $j = 1, \dots, R$. Then the regional-level Gini ratios are

$$(3) \quad L_j = 1 - f_j' H y_j, \quad j = 1, \dots, R.$$

If n is the total number of families in the nation, then nf is the $G \times 1$ vector whose k^{th} element is the total number of families in the k^{th} income class. Let X be a $G \times G$ diagonal matrix whose k^{th} diagonal element is mean family income in the k^{th} income class. Then nXf is the

$G \times 1$ vector whose k^{th} element is the total family income earned by families belonging to the k^{th} income class. Total family income in the nation is then

$$(4) \quad v = \mathbf{1}' X f \cdot n$$

where $\mathbf{1}$ is a $G \times 1$ vector of ones. Then y is given by

$$(5) \quad y = (n/v) X f = (\mathbf{1}' X f)^{-1} X f = (1/m) X f$$

where m is the mean family income in the nation. Since f determines y , f is the basic data vector, and may be considered synonymous with "the size distribution of income".

The mean income levels per class, or the diagonals of X , depend on the distribution of families within each class's upper and lower bounds. As a simplification, X may be considered identical for each region and for the nation as a whole; in principle at least one can always arrive at approximately equal X 's by simply constructing a large enough number of income classes, with very narrow intervals.

From (2) and (5) we obtain

$$(6) \quad 1 - L(1/m) f'HXf = (1/m) f'Pf$$

where $P = HX$ may be viewed as a matrix of constants, on account of the argument in the preceding paragraph. With H triangular, X diagonal, and all elements in H and X positive, it follows that the matrix P is positive definite.¹⁹ For the regions, we similarly obtain

$$1 - L_j = (1/m_j) f_j' P f_j, \quad j = 1, \dots, R$$

where $m_j = f_j' X f_j$ is the mean family income in the j^{th} region.

A pure redistribution of income may be defined as one which alters the distribution of families (and hence of income) by income class without altering mean family income. The effect of such a redistribution on the Gini ratio may be seen by differentiating L with respect to the vector f , on the assumption that m is a constant. We obtain

$$\begin{aligned} \frac{\partial L}{\partial f} &= - (2/m) P f = - (2/m) (2C - I) X f \\ &= - 2 (2C - I) y = 2y - 4Cy \end{aligned}$$

¹⁹ Thus, strictly speaking, L may get very close to one, but never quite reaches it.

$$(7) \quad \frac{\partial L}{\partial f} = 2y - 4y^*$$

The redistribution would be described by a vector of changes in the proportions of families by income class: $df = (df_1 \ df_2 \ \dots \ df_G)'$, with elements summing to zero since the elements of f always sum to one. Then the effect²⁰ of df on L is $dL = (2y - 4y^*)' df$.

The next problem is to determine how L and the L_j are related. Define

$$\phi = \begin{bmatrix} \phi_1 \\ \phi_2 \\ \vdots \\ \phi_R \end{bmatrix}$$

where ϕ_j is the proportion of all families in the nation who live in region j ; thus $\sum \phi_j = 1$. Consolidating the

²⁰ Here is a numerical example which indicates the sensitivity of the Gini ratio to an instance of 'pure' redistribution. In 1956, mean family incomes in the first, fourth, and ninth (the highest) income classes were P348, P1724 and P9147 respectively. The gap between classes 1 and 4 was therefore P1376, and the gap between classes 4 and 9 was P7423; the ratio 7423/1376 is 5.3946. Therefore there would be no change in mean family income over all classes if 10,000 families in class 9 were brought down to class 4, and their income losses redistributed to 53,946 families in class 1, bringing the latter up to class 4. The amount redistributed

regional size distributions of income into a $G \times R$ matrix F , where

$$f = \{f_1 \ f_2 \ \dots \ f_R\} \ ,$$

then we have

$$f = F\phi$$

Therefore (6) becomes

$$(8) \quad 1 - L = (1/m)\phi'F'PF\phi$$

We now recognize that $1 - L$ is the sum of all the terms of an $R \times R$ matrix whose diagonal elements are

$$(9) \quad (1/m)\phi_j^2 f_j' P f_j = (m_j/m)\phi_j^2 (1 - L_j) \quad , \quad j = 1, \dots, R$$

and whose off-diagonals are

is P74.23 million, or 1.27% of total family income of P5,824.3 million. Since there were 3,959,000 families in all, this redistribution would change the proportion of families in class 1 by $df_1 = -1.36\%$, in class 4 by $df_4 = -1.61\%$, and in class 9 by $df_9 = -0.25\%$. Before the redistribution, the family-shares were $f_1 = 22.5\%$, $f_4 = 10.5\%$, and $f_9 = 3.9\%$. The simple income-shares were $y_1 = 5.3\%$, $y_4 = 12.3\%$, and $y_9 = 24.2\%$, and the cumulative income-shares were

$y_1^* = 5.3\%$, $y_4^* = 47.3\%$, and $y_9^* = 100\%$. Thus the hypothetical redistribution is not a radical one. Its effect on the Gini ratio is approximated by

$$\begin{aligned} dL &= (2y_1 - 4y_1^*) df_1 + (2y_4 - 4y_4^*) df_4 + (2y_9 - 4y_9^*) df_9 \\ &= (-0.106)(-0.0136) + (-1.646)(0.0161) + \\ &\quad (-3.516)(-0.0025) \\ &= -0.0163 \end{aligned}$$

Thus we find that a redistribution of income involving a total of 1.61% of families (1.36% as recipients and 0.25% as sources) and a transfer of 1.27% of total incomes lowers the Gini ratio by 1.6 percentage points, which is not an insubstantial amount.

$$(10) \quad (1/m)\phi_i\phi_j f_i'Pf_j, \quad i \neq j; i, j = 1, \dots, R.$$

Note that

$$(11) \quad (f_i - f_j)'P(f_i - f_j) = f_i'Pf_i + f_j'Pf_j - f_i'Pf_j - f_j'Pf_i,$$

where the last two terms on the right-hand-side are elements of "Gini cross-ratios" such as those in (10). Then the sum of the elements in (10) is

$$\begin{aligned} & \sum_{i>j} \{ (\phi_i\phi_j/m) f_i'Pf_i + (\phi_i\phi_j/m) f_j'Pf_j - \\ & - (\phi_i\phi_j/m) (f_i - f_j)'P(f_i - f_j) \}. \end{aligned}$$

We now focus on the expression $(f_i - f_j)'P(f_i - f_j)$. Consider two regions whose size distributions of income are identical except that the first region has relatively more families in income class k_1 , by an amount α , and, correspondingly, fewer families in a different class k_2 , i.e., suppose that

$$(f_1 - f_2)' = (\dots \alpha \dots - \alpha \dots),$$

containing zeros except in elements k_1 and k_2 as indicated; arbitrarily we have $k_2 > k_1$. In this case,

$$\begin{aligned}
 (f_1 - f_2)' P (f_1 - f_2) &= \alpha^2 (\dots 1 \dots -1 \dots) H X \begin{bmatrix} \cdot \\ \cdot \\ 1 \\ \cdot \\ -1 \\ \cdot \\ \cdot \end{bmatrix} \\
 &= \alpha^2 (\dots 1 \dots -1 \dots) H \begin{bmatrix} \cdot \\ \cdot \\ x_{k_1} \\ \cdot \\ \cdot \\ -x_{k_2} \\ \cdot \end{bmatrix} \\
 &= \alpha^2 (\dots 1 \dots -1 \dots) \begin{bmatrix} 0 \\ \cdot \\ \cdot \\ 0 \\ x_{k_1} \\ \cdot \\ \cdot \\ 2x_{k_1} - x_{k_2} \\ \cdot \\ \cdot \end{bmatrix}
 \end{aligned}$$

where the column vector has x_{k_1} in the k_1^{th} place and $2x_{k_1} - x_{k_2}$ in the k_2^{th} place (actually, all terms beginning with the k_1^{th} are non-zero, but only the two indicated are essential). Then

$$(f_1 - f_2)' P (f_1 - f_2) = \alpha^2 (x_{k_1} - 2x_{k_1} + x_{k_2}) = \alpha^2 (x_{k_2} - x_{k_1}) .$$

(The result is the same if region one happens to be the richer region.) Now, since the regions are alike except

for income classes k_1 and k_2 , the difference between their means is $m_2 - m_1 = \alpha(x_{k_2} - x_{k_1})$. Therefore the quadratic form computed between regions one and two is a proportion α of the difference between the two regions' means:

$$(f_1 - f_2)'P(f_1 - f_2) = \alpha|m_1 - m_2|.$$

At the extreme, each of the two regions may be internally equal, i.e., $\alpha = 1$, in which case $(f_i - f_j)'P(f_i - f_j)$ is the range between their respective means. This is a maximum when all families in one region are in the poorest class, while all families in the other region are in the richest class, so that the maximum value is $x_G - x_1$, the range of mean incomes across all classes. We now define the Gini-difference between regions i and j as

$$(12) \quad D_{ij} = (f_i - f_j)'P(f_i - f_j).$$

This symmetric expression is zero if and only if the percentage distributions of families by income class are identical for the two regions. The expression is at most $x_G - x_1$ when all families in the other region are "equally very poor" and all families in the other region are "equally very rich". Negative values for D_{ij} are excluded by the positive-definiteness of P .

The Gini-difference compares two regions' size distributions of income, not merely their means. Two unequal distributions may have equal means; nevertheless D_{ij} will be positive. For instance, consider five income classes: lower, lower-middle, middle, upper-middle, and upper. Suppose three regions had the same mean income, but (a) region one had all its families in the middle class, (b) region two had half of its families in the upper-middle class and half in the lower-middle class, and (c) region three had half of its families in the lower class and half in the upper class. Then it can easily be shown that D_{12} , D_{13} and D_{23} are all positive, and furthermore that $D_{13} > D_{12}$, as we would intuitively desire. Lastly, to take an extreme case, suppose all regions in the country had the same mean family income, but different size distributions. Then the variance-decomposition²¹ of income inequality would indicate no between-region inequality at all, whereas the various D_{ij} would be positive.

²¹If the decomposition is taken on the variance of the logs of income, then the supposition is that geometric means of family income are the same across regions.

The sum of the elements in (10) may now be written

$$\sum_{i>j} \{ (\phi_i \phi_j m_i / m) (1 - L_i) + (\phi_i \phi_j m_j / m) (1 - L_j) - (\phi_i \phi_j / m) D_{ij} \}$$

Combining this sum with the sum of the terms in (9) gives

$$\begin{aligned} i - L &= \sum_i \sum_j \frac{\phi_i \phi_j m_j}{m} (1 - L_j) - \sum_{i>j} \frac{\phi_i \phi_j D_{ij}}{m} \\ &= \sum_j \frac{\phi_j m_j}{m} (1 - L_j) - \sum_{i>j} \frac{\phi_i \phi_j D_{ij}}{m} \end{aligned}$$

Since $m = \sum_j \phi_j m_j$, therefore

$$\begin{aligned} L &= \sum_j \frac{\phi_j m_j}{m} L_j + \sum_{i>j} \frac{\phi_i \phi_j D_{ij}}{m} \\ (13) \quad L &= \sum_j \theta_j L_j + \sum_{i>j} \frac{\phi_i \phi_j D_{ij}}{m} \end{aligned}$$

where $\theta_j = \phi_j m_j / m$ is the proportion of national family income enjoyed by families in the j^{th} region. This is a decomposition of the national Gini ratio as the sum of an average, weighted by income shares, of the regional Gini ratios and a weighted sum²² of all possible Gini-

²²The sum of the weights is $(1 - \sum_i \phi_i^2) / 2m$. For R regions of equal size in terms of population, the sum of the weights is $(R - 1) / 2Rm$.

differences. Thus the first expression measures the contribution of "within-region inequality" whereas the second measures the contribution of "between-region inequality". Obviously, the decomposition becomes more meaningful when the between-set component is relatively large. In the (ideal) case where all $L_j = 0$, then the Gini ratio simplifies into

$$(14) \quad L = \sum_{i>j} \phi_i \phi_j |m_i - m_j| / m ,$$

which is a simple weighted sum of the absolute differences between pairs of sectoral means.

3.2 An Example With Hypothetical Data²³

The following table contains hypothetical data for four regions with various degrees of internal inequality. The second column contains the diagonal elements of the matrix of mean incomes X , given ten income classes. Region One is internally the most equal of the regions, and the degree of inequality grows progressively and is worst for Region Four. The hypothetical data were chosen to exaggerate somewhat the

²³Thanks for computational help and for the chart are due to Miss Georgina Ochoa.

differences between regions one might expect from actual data. (The relative frequencies of families per income classes are plotted against in x_k in Figure 2).

Hypothetical Data

k	X	f_1	f_2	f_3	f_4
1	1	.025	.05	.2	.3
2	2	.025	.05	.2	.3
3	3	.05	.1	.2	.125
4	5	.15	.3	.1	.075
5	9	.3	.1	.1	.05
6	15	.2	.1	.1	.05
7	25	.15	.1	.025	.025
8	40	.05	.1	.025	.025
9	80	.025	.05	.025	.025
10	150	.025	.05	.025	.025
Means		18.175	22.35	11.475	10.225

From these data the overall mean m is 15.56, and the computed D_{ij}/m are:

i \ j			
	1	2	3
2	.0392		
3	.1331	.1034	
4	.2020	.1532	.0086

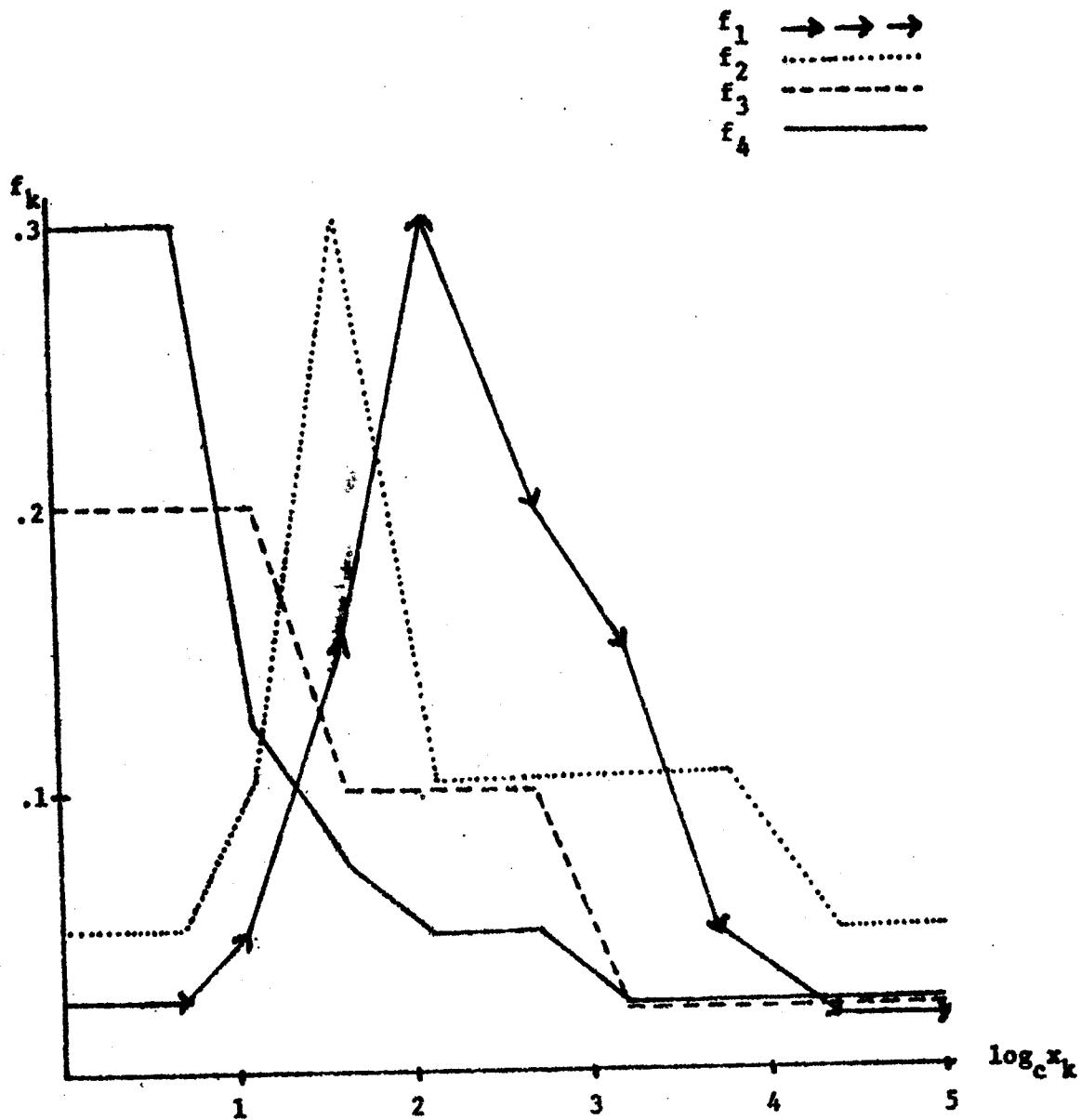


FIGURE 2

Relative Frequencies of Families per Income Class
Against the Natural Log of Income

As desired, D_{14} is the largest Gini difference, and the difference falls as i and j approach each other. The numerical values give a good indication of what to expect from D_{ij}/m . In contrast, the differences between pairs of means, as proportions of m , are the following:

i \ j			
	1	2	3
2	.2684		
3	.4307	.6991	
4	.5111	.7790	.0803

Note that $D_{34} < D_{31}$ even though $|m_3 - m_2| > |m_3 - m_1|$, and $D_{42} < D_{41}$, even though $|m_4 - m_2| > |m_4 - m_1|$.

This indicates that size distributions nos. 3 and 2 are really closer together by the Gini-criterion (see Figure 2) than their means, taken alone, would seem to indicate.

3.3 Critical Remarks on the Gini Ratio

Needless to say, the Gini measure is the most popular measure of income inequality; very likely this is due to some extent to the clarity of its depiction in

the Lorenz diagram. It has been shown here that the measure is decomposable²⁴ and is not insensitive to instances of pure redistribution of income.²⁵ Nevertheless, there are several criticisms of the Gini ratio which deserve comment.

(a) The Gini ratio is not consistent with some forms of individual utility functions. Atkinson (1970) and Newbery (1972) have shown that, if individual utility functions are strictly concave, then there exists no social welfare function which is additive across income recipients and which ranks income distributions in the same order as the Gini ratio. This implies that it would be inconsistent to use the Gini ratio in a framework which includes an additively separable social welfare function, but it does not imply that there are no social welfare functions which are consistent. Sheshinski (1972) has pointed out that there is no particular significance to an additively separable

²⁴The lack of a decomposition formula may have been the reason for the neglect of the Gini ratio in sectoral analysis in favor of either the variance measure or the information measure. See Theil (1967) and Fishlow (1972).

²⁵In contrast to Bronfenbrenner's view (1971).

function, and has given a specific example in which social welfare is a function of (1) mean income and (2) the Gini ratio, with their first partial derivatives as positive and negative respectively. This function is valid for an arbitrary number of individuals with positive incomes and identical utility functions, and the social welfare function is independent of the form of the individual utility function. Naturally, one can get different results with different welfare functions. It is more fruitful to stipulate which welfare function -- or which inequality measure -- one is willing to work with, and reject other possibilities.

(b) Oftentimes Lorenz curves intersect. In this case, Atkinson has observed that there always exist some utility functions which will rank distributions opposite to the ranking given by the Gini ratio. This is another version of the argument that there are some utility functions which are inconsistent with the Gini ratio. To repeat, however, there also exist utility functions which are consistent.

The problem of intersection would be minimized if the two distributions were chosen so as to be as different from each other as possible. In a time series of distri-

butions, of course one has no choice. But, in the Philippine data at least, the problem of intersection is not found so much in income distributions corresponding to different points in time as in income distributions corresponding to different components of a cross-section. In short, when one is dealing with a cross-section one should seek decompositions such that the differences between the income distributions of different elements of the cross-section are as different from each other as possible. This is the only way by which the characteristics of the components of the set can shed light on the reasons for the inequality.

(c) It is sometimes asserted that the numerical procedure for computing the Gini ratio is an underestimate when there are only a few income classes for which data are available.²⁶ In other words, the Gini ratio is computed by assuming that the available points on the Lorenz curve are connected by straight-line-segments rather than by a smooth curved line. In effect, the straight line between points assumes that within an income class, income is equally distributed. Now, if there are no data on the

²⁶See Bronfenbrenner (1971).

distribution of income within an income class, the assumption of equal distribution is a natural one to take. This amounts to supposing that there is no inequality within the set when one does not know what the inequality is. Any measure which makes this approximation -- not merely the Gini ratio -- will underestimate overall inequality.

(d) Finally, it has been asserted that the Gini ratio tends to emphasize the tail ends of the distribution²⁷. This is true, and this is a matter in which some value judgment is inevitable. There is no weighting system which does not imply a value judgment. The assignment of equal weights does not solve the problem; rather, it constitutes a value judgment in itself, and, for that matter, a value judgment which may not be acceptable to very many people.

4.0 Analysis of Philippine Income Inequality

4.1 The Data

③ The Bureau of the Census and Statistics²⁸ has conducted four nationwide family income and expenditures

²⁷ See Oshima (1970, who contends that his index of decile inequality is preferable. An example can be constructed in which Oshima's index, which uses equal weights across income classes, would not discriminate between two distributions whose Gini ratios are .48 and .38; see Mangahas (Malayan Economic Review, 1973).

²⁸ Recently designated the National Census and Statistics Office.

surveys (or FIES): 1957, 1961, 1965 and 1971, ~~The analysis reported here concentrates with the latter three points since these data are published with more disaggregation.~~ The unit of analysis is the family, consisting of a head and other members related by blood, marriage or adoption, and excluding guests, boarders and servants who may be living in the same household. Families by definition do not extend over more than one household.] Sample sizes are contained in Table 3.

[The family's income counts the income of all members, in both cash and kind, and whether from work or sources other than work. Income is reported before taxes and other deductions such as premiums for insurance, retirement, union dues, welfare funds, etc. It includes all transfer income, whether from institutions or from relatives etc. as gifts (but the income of such relatives is reported gross of their outlays for gifts to others). In the ~~1961, 1965 and 1971~~ surveys the time reference is the calendar year.]

Since there are almost no other data²⁹ as comprehensive, it is necessary that the FIES be analyzed,

²⁹The 1968 and 1973 National Demographic Surveys (NDS) also contain income data, but were not conducted with that as a primary purpose. The problem of incomplete monetization of income in kind appears much more serious in the NDS than in the FIES. See Kintanar et al. (1974).

TABLE 3
Sample Sizes of the BCS Family Income
and Expenditures Surveys

Survey	Total	Urban	Rural
1961	6,977	3,541	3,436
1965	4,747	2,647	2,100
1971	11,659	4,199	7,460

even though it is difficult to gauge the accuracy contained. Enumerators undoubtedly had to contend with problems of recall and of the monetization of income in kind. There may be a general tendency for respondents to understate their incomes, leading to ratios of family consumption expenditures to income which are extremely high and out of line with the aggregate savings-personal income ratios reported in the national accounts.³⁰ The understatement problem appears greatest in 1971. Although the national accounts report real per capita income rising by 2-3 percentage points per year, mean family income in the 1971 FIES, when deflated by the Consumer Price Index, is 8.2% lower than ~~that~~ in the 1965 FIES (Table 4). Regional cases of lower real mean family income in 1971 compared to 1965 are Manila (22.9% less), Bicol (16.2% less), Southern Luzon (9.0% less), Southern Mindanao (9.0% less), and Eastern Visayas (8.8% less). The income inequality measures are affected to the extent that the proportion of understatement is not constant across income classes.

³⁰ See M. Mangahas, "Family Size As a Determinant of Family Expenditure," in Kintanar et al. (1974).

✓ Table 4

Mean Family Income Deflated by the Consumer Price Index by
Region: 1956-1971

(In 1965 Pesos)

Regions	1956 ^{a/}	1961	1965	1971
Philippines	2043	2261	2541	2332
I Metro Manila	5719	5943	6590	5081
II Ilocos & Mt. Province	1796	1529	1633	2026
III Cagayan Valley & Batanes	1770	1499	1322	1537
IV Central Luzon	2101	2143	2595	2620
V Southern Luzon & Is.	2094	2634	3025	2753
VI Bicol	1526	1897	2024	1696
VII Western Visayas	1872	2087	1990	1991
VIII Eastern Visayas	1280	1404	1622	1479
IX Northern Mindanao	1787	1962	2004	1993
X Southern Mindanao	1569	1674	2342	2132

^{a/} 1956 Income figures deflated by 1957 CPI.

4.2 Decomposition by Area

For lack of a better term, "area" refers to the following sectors: Metropolitan Manila, Other Urban Areas, and Rural Areas. Urban areas outside Manila include chartered cities, provincial capitals, and the poblaciones (centrally located barrios or villages) of municipalities. Rural areas include all barrios not previously considered part of Metropolitan Manila or Other Urban Areas. ⁵ According to the standard hypothesis, income inequality would be expected to be the greatest in Metropolitan Manila, followed by Other Urban Areas, and followed lastly by Rural Areas. This pattern is found in the data for 1965 (~~Table 1~~). In 1961, it seems that inequality in Other Urban Areas was slightly greater than in Metropolitan Manila; but the inequality in Rural Areas was substantially lower than in either of the other two. The 1971 data are surprising in that the inequality in Metropolitan Manila is supposed to have declined from earlier years, while that in Rural Areas is supposed to have increased, such that the Rural Gini ratio becomes greater than the Manila Gini ratio. (One should probably view the 1971 results with skepticism, however, on account of the strong likelihood of underestimation in

Table 3.3 X

Distribution of Families and Income, Mean Family Income,
Gini Ratio and Weighted Gini Ratio by Area: 1961, 1965, 1971

Area	Distribution of Families (X) (1)	Distribution of Income (Y) (2)	Mean Family Income (P/annum) (3)	Gini Ratio (4)	Weighted Gini Ratio (5)=(2)x(4)
<u>1971</u>					
1. Metro Manila	8.27	17.23	7785	0.4481	0.0772
2. Other Urban	21.87	30.10	5141	0.4421	0.1330
3. Rural	69.86	52.69	2818	0.4614	0.2432
Total Philippines	100.00	100.00	3736	0.4910	0.4534
<u>1965</u>					
1. Metro Manila	8.93	23.16	6590	0.4973	0.1152
2. Other Urban	20.72	28.24	3463	0.4861	0.1373
3. Rural	70.35	48.59	1755	0.4226	0.2053
Total Philippines	100.00	100.00	2541	0.5051	0.4578
<u>1961</u>					
1. Metro Manila	8.16	21.67	4790	0.4751	0.1029
2. Other Urban	25.84	34.32	2395	0.4987	0.1712
3. Rural	66.00	44.01	1203	0.3971	0.1748
Total Philippines	100.00	100.00	1804	0.5023	0.4489

1971 of Manila incomes in the upper brackets.) In general, therefore, one might say that the expectation that income inequality is worse in Urban Areas than in Rural Areas as supported by the data.

According to the decomposition procedure, within-area Gini ratios must ~~then~~ be weighted by the shares of the individual areas in incomes of all families in the nation.³¹ The resulting average of within-area inequality coefficients is seen to be quite stable at .45 over the period. Since the national Gini ratio has likewise been stable at .50, only one-tenth, or five percentage points, remains to be attributed to inequality of the income distributions between areas. There has been no trend in the residual inequality between areas. ^{back to p. 1210} This suggests ⁽⁷⁾ that there is little to expect from policies which tend to equalize average incomes of the different areas without

³¹One will note, however, that the range of the area Gini ratios is relatively small, thus making the average insensitive to the weighting scheme used. As an experiment, let us suppose that the proportion of income in rural areas grows by 5 percentage points, that the proportion in Metropolitan Manila falls by 5 percentage points, and that the proportion in Other Urban Areas remains the same. Let us further assume that the Gini ratios in these areas remain the same. Then the result of the shift in income shares, applied to the data for 1965 and for 1961, is a decrease in the weighted sum of income inequalities within regions by only 1/3 of a percentage point. To take an even more extreme experiment, let us exchange the income shares of Metropolitan Manila and Rural Areas, keeping the income share of Other Urban Areas the same. When this assumption is applied to the 1965 and 1961 data, then the weighted sum of within-sector inequalities falls by only 1-1/2 to 2 percentage points.

simultaneously attending to the sources of the inequality within the sectors.

Ola
~~We turn~~ to the income inequality on account of differences in income distributions between areas (Table 3.4), *Recall that Dis/m represent* ~~Recall that Dis/m~~ the difference between mean incomes in sectors i and j , as a proportion of overall mean income, which would occur if the two sectors were separately, internally perfectly equal. As expected, the greatest difference is between Manila and Rural Areas. This is followed by the difference between Other Urban Areas and Rural Areas; and the difference between Manila and Urban Areas is lowest of all. At the same time, it appears that the difference between Manila and Rural Areas is narrowing, from .61 in 1961 to .48 in 1965, and finally to .34 in 1971. This is an important trend, since the Manila-Rural Areas difference makes up anywhere from half to three-fourths of the total inequality between areas, after the appropriate weights are applied. There also seems to be a narrowing between Other Urban Areas and Manila, from .24 to .15, and finally to .065. So one would say that both the Rural and the Other Urban distributions are approaching the Manila distribution, and that the Other Urban distribution is approaching it

TABLE 3.4

**INEQUALITY BETWEEN AREAS MEASURED BY
THE GINI DIFFERENCE RELATIVE TO THE
MEAN (D_{ij}/m): 1961, 1965, 1971**

BETWEEN-AREA INEQUALITY		
	Metro Manila 1	Other Urban 2
1971		
2 Other Urban	0.0652	
3 Rural	0.3374	0.1109
1965		
2 Other Urban	0.1529	
3 Rural	0.4830	0.0966
1961		
2 Other Urban	0.2365	
3 Rural	0.6052	0.0927

"faster". (~~As usual~~, this must be qualified by the difficulty with the 1971 Manila data, in which both mean income and income inequality are to some extent understated).]

4.3 Decomposition by Region

In the study of Mangalao
The data are also decomposed according to 10 geographical regions, the first of which is Metropolitan Manila.] This set is identical to that used in the area decompositions. Unfortunately, the other nine geographical regions cannot be further decomposed into their urban and rural subsets. The provincial components of the regions are found in the Appendix.

The study furnishes
[~~Table 7 contains~~ the ranking of the regions according to mean family income and Gini ratio. As the table indicates, the rankings of mean income are quite stable, in comparison to the rankings according to income inequality. Metropolitan Manila, Southern Luzon, and Central Luzon are consistently the top three regions in terms of mean income, and Cagayan Valley and Eastern Visayas are consistently the lowest two. The only notable changes are Ilocos, which moved in rank over the decade]

as well as the Distribution of Income & Wealth by Region
in the purposes of this study
The

presentations of these data have been deemed to be getting into too detailed analysis. The only summary curves to be included in the distribution curves are furnished here (see Figs 3.2 + 3.3). back to end of p. 21

7. Ranking of Mean Family Income and Income Inequality By Region: 1961, 1965, & 1971

Region	<u>Mean Income</u>			<u>Income Inequality</u>		
	1961	1965	1971	1961	1965	1971
1. Metropolitan MHA.	1	1	1	3	1	6
2. Ilocos & Mt. Prov.	8	8	5	10	3	1
3. Cagayan Valley	9	10	10	5	7	9
4. Central Luzon	3	3	3	9	9	8
5. Southern Luzon & Islands	2	2	2	6	4	3
6. Micol	6	5	8	2	8	5
7. Western Visayas	4	7	6	4	10	10
8. Eastern Visayas	10	9	9	7	2	2
9. Northern Mindanao	7	4	7	1	5	4
10. Southern Mindanao	5	6	4	8	6	7

from 8th to 5th, and Bicol, which dropped in rank from 6th to 8th.

On the other hand, there have been substantial changes in ranks according to the Gini ratio. (The rank of Metropolitan Manila appeared to have fallen to 6th; but as mentioned earlier, the Manila data have to be taken with great caution). In Ilocos, income inequality is clearly worsening, with the Gini ratio rising from .42 to .46 and finally to .54. The Lorenz curve unambiguously shifts outward (Figure 3), without crossing itself. In fact, Ilocos has shifted its position radically, from the region with the lowest Gini ratio to the region with the highest Gini ratio.

In Cagayan Valley, one of the two poorest regions in the Philippines, there does not appear to have been any trend over 1961-1971. The Gini ratio fluctuates from .44 to .46, with the Lorenz curve crossing itself in several places. However, this region has fallen from fifth to ninth according to the Gini ratio ranking, as a result of a widening in inequality in several other regions. Central Luzon follows Metropolitan Manila and Southern Luzon in order of mean income. Here we find that income inequality is the same as, or a bit less than, that

Table 8

Distribution of Families and Income, Mean Family Income, Gini Ratio and Weighted Gini Ratio by Regions: 1961, 1965, 1971

Region	Distribution of Families (X)	Distribution of Income (X)	Mean Family Income (₱/annum)	Gini Ratio	Weighted Gini Ratio (5)=(2)x(4)
	(1)	(2)	(3)	(4)	(5)
<u>1971</u>					
Metro Manila	8.27	17.24	7785	0.4481	0.0772
Ilocos & Mt. Prov.	5.45	4.81	3299	0.5379	0.0259
Cagayan Valley	4.10	2.62	2390	0.4427	0.0116
Central Luzon	13.47	14.88	4127	0.4436	0.0660
Southern Luzon & Ia	13.69	15.87	4332	0.4762	0.0756
Nicol	7.81	5.82	2784	0.4525	0.0263
Western Visayas	10.56	9.06	3206	0.4227	0.0383
Eastern Visayas	15.44	10.52	2548	0.5117	0.0539
Northern Mindanao	8.22	6.74	3062	0.4527	0.0305
Southern Mindanao	13.00	12.45	3577	0.4436	0.0552
Total Philippines	100.00	100.00	3736	0.4901	0.4605

<u>1965</u>					
Metro Manila	8.93	23.16	6590	0.4973	0.1152
Ilocos & Mt. Prov.	5.89	3.79	1633	0.4593	0.0174
Cagayan Valley	3.41	1.77	1322	0.4430	0.0079
Central Luzon	14.42	14.73	2593	0.4272	0.0629
Southern Luzon & Ia.	12.49	14.86	3025	0.4563	0.0678
Nicol	7.94	6.32	2024	0.4395	0.0278
Western Visayas	11.12	9.71	1990	0.4271	0.0372
Eastern Visayas	16.76	10.71	1622	0.4693	0.0502
Northern Mindanao	7.04	6.49	2342	0.4539	0.0293
Southern Mindanao		9.46	2004	0.4527	0.0429

Total Philippines	100.00	100.00	1909	0.4700	0.4288
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Table 2

measured by the Gini Difference Relative to the Mean (D_{11}/m), 1961

No.	3	4	5	6	7	8	9
	Cagayan Valley	Central Luzon	Southern Luzon & Is.	Bicol	Western Visayas	Eastern Visayas	Northern Mindanao
1	0.0364	0.0090	0.0393	0.0021	0.0152	0.0222	0.0159
2	0.0762	0.0136	0.0297	0.0100	0.0015	0.0035	
3	0.0067	0.0068	0.0858	0.0061	0.0094		
4	0.0124	0.0414	0.0244	0.0036			
5	0.0012	0.0039	0.0645				
6	0.0200	0.0294					
7	0.0018						

Table 10

Regions Measured by the Gini Difference Relative to the Mean (D_{13}/m), 1963

No.	Region	Regions							
		3 Cagayan Valley	4 Central Luzon	5 Southern Luzon & Is.	6 Bicol	7 Western Visayas	8 Eastern Visayas	9 Northern Mindanao	
4		0.1110	0.0037	0.0406	0.0006	0.0120	0.0337	0.0072	
3		0.1445	0.0234	0.0424	0.0123	0.0087	0.0111		
2		0.0349	0.0256	0.0916	0.0075	0.0012			
2		0.0346	0.0658	0.0168	0.0009				
1		0.0066	0.0059	0.0409					
0		0.0674	0.0239						
1		0.0336							
6									

Table 11

Regions Measured by the Grid Differences Relative to the Mean (\bar{D}_{13}/n) , 1971

	3	4	5	6	7	8	9
W. Region	Cagayan Valley	Central Luzon	Southern Luzon	Bicol	Western Visayas	Eastern Visayas	Northern Mindanao
1. Cagayan Valley	0.0882						
2. Central Luzon	0.0851	0.0016					
3. Southern Luzon	0.0075	0.0482	0.0458				
4. Bicol	0.0246	0.0236	0.0239	0.0086			
5. Western Visayas	0.0047	0.0707	0.0678	0.0055	0.0216		
6. Eastern Visayas	0.0156	0.0324	0.0328	0.0047	0.0022	0.0121	
7. Northern Mindanao	0.0441	0.0082	0.0088	0.0184	0.0042	0.0345	0.0086

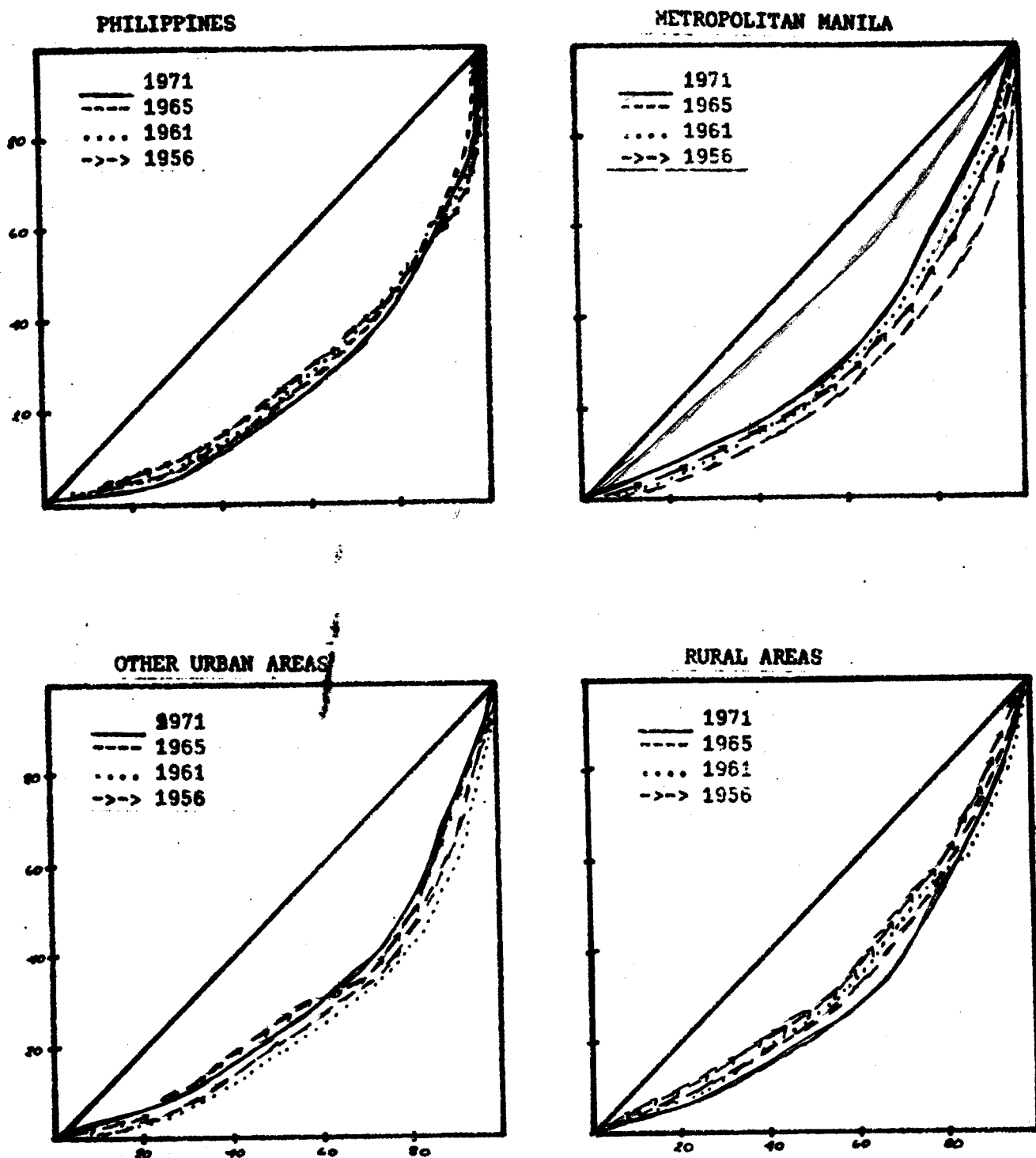
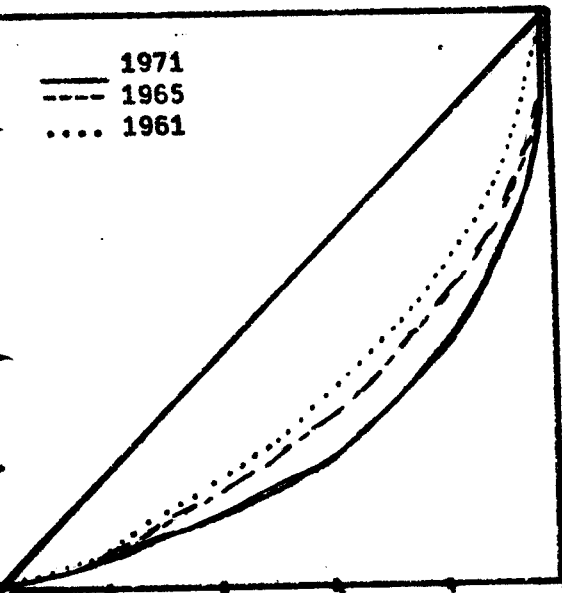


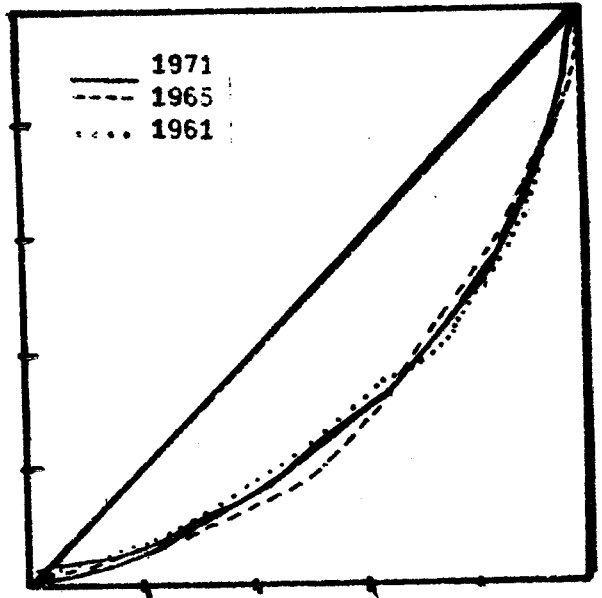
FIGURE 3.2

Lorenz Curves by Area and by Regions, Philippines
1961, 1965, 1971

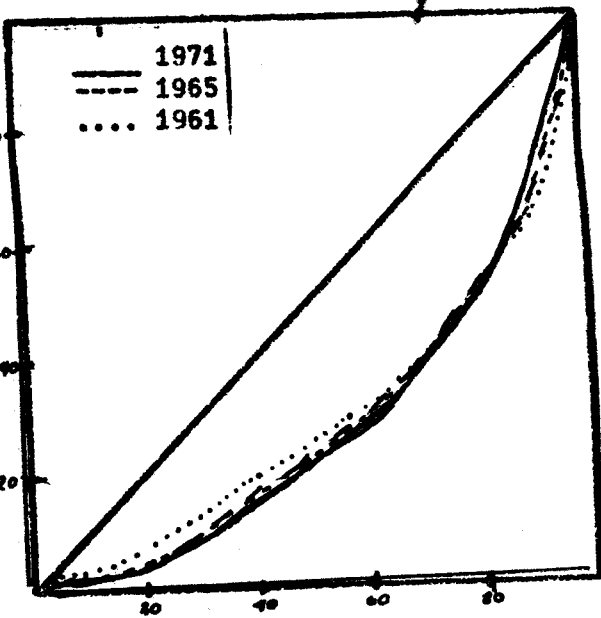
II - ILOCOS & MT. PROVINCE



III - CAGAYAN VALLEY & BATANES



IV - CENTRAL LUZON



V - SOUTHERN LUZON & ISLANDS

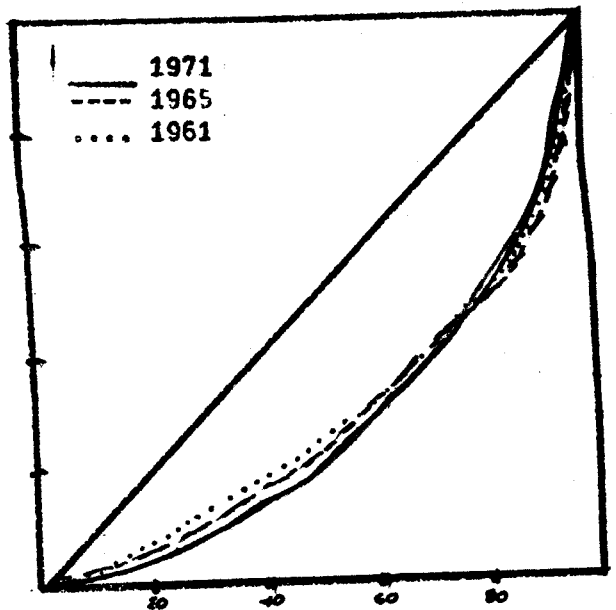
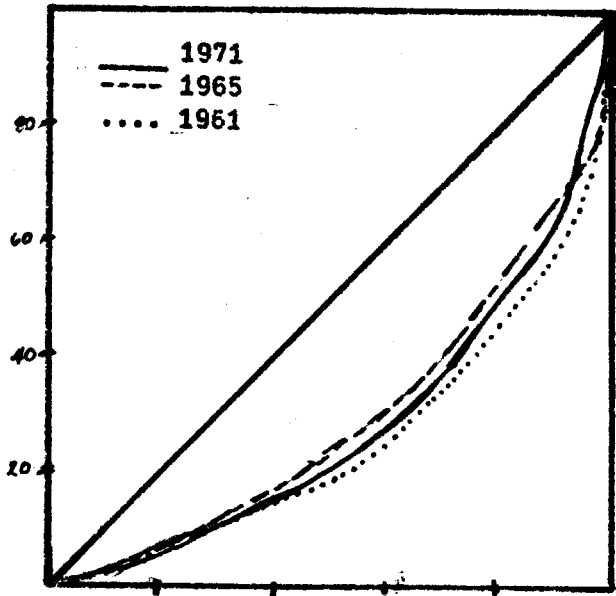


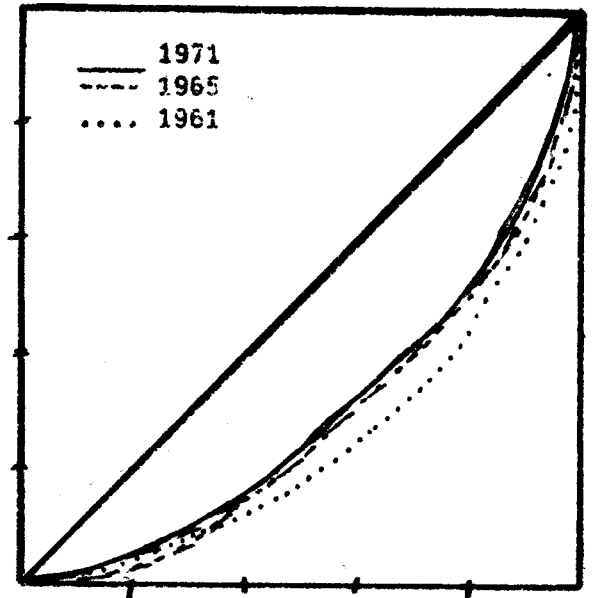
FIGURE 3.3

~~(continued)~~

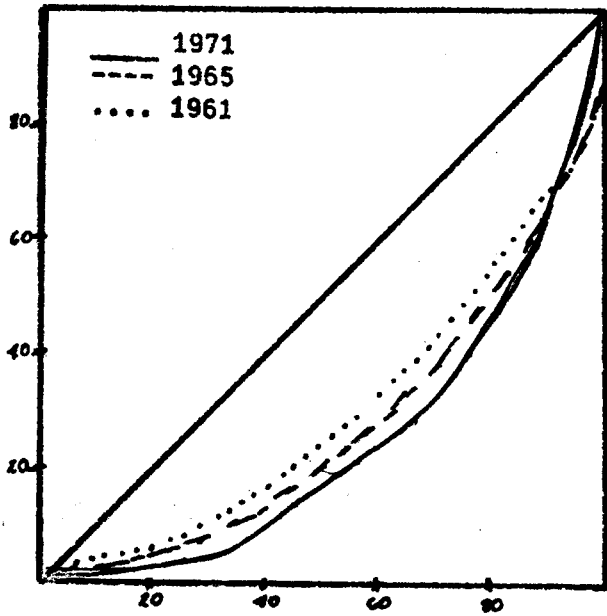
VI - BICOL



VII - WESTERN VISAYAS



VIII - EASTERN VISAYAS



IX - NORTHERN MINDANAC

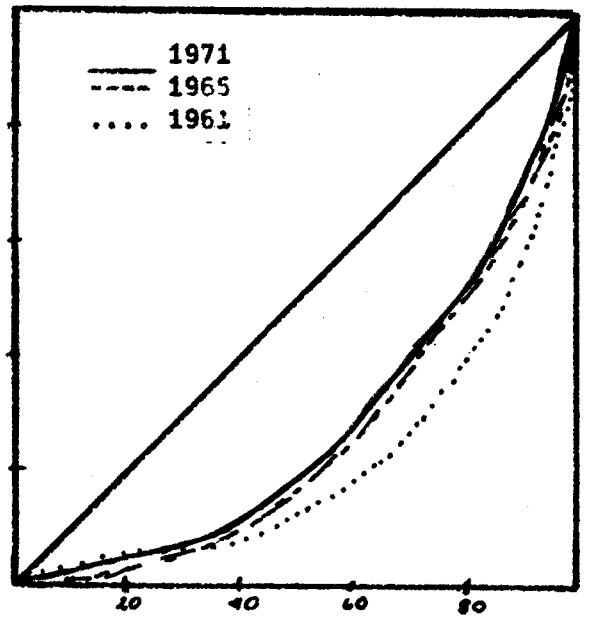


FIGURE 3.3
(cont'd)

X - SOUTHERN MINABANAO

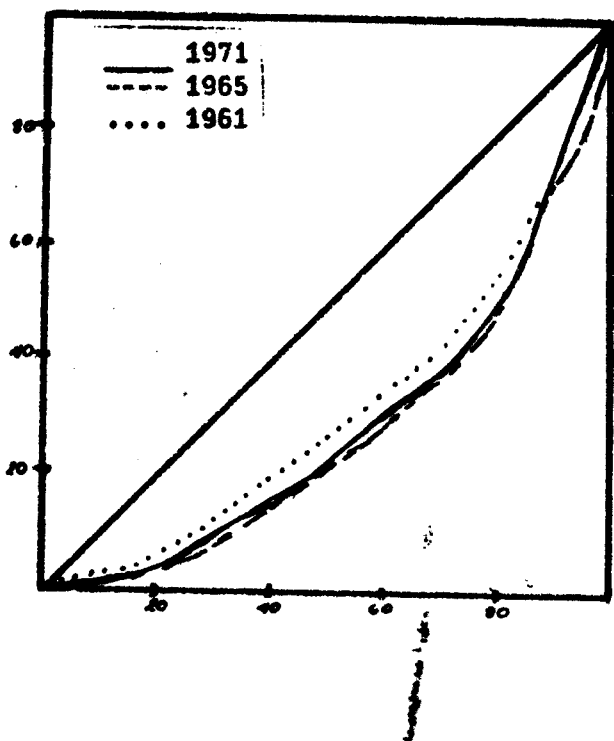


FIGURE 3.3
(cont' 4)

in the Cagayan Valley, and that the Gini ratio has also not changed significantly. The Lorenz curves indicate a worsening in the distribution in the first to the 7th deciles, no change in the 8th decile and some improvement in the 9th and 10th deciles. Central Luzon has kept its ranking as a region with lower inequality than most others.

In Southern Luzon, which is second only to Manila in terms of mean income, the Gini ratio has shifted upward from .44 in 1961 to .48 in 1971, moving the region from sixth to third in rank of inequality. The pattern of its Lorenz curve is similar to that in Central Luzon, except that, as measured by the Gini ratio, the worsening of the distribution in the first seven deciles outweighs the improvement in the last two deciles.

In the Bicol region, there was some improvement from 1961 to 1965, with the Gini ratio dropping 5 points from the original .49. The 1971 distribution is a slight retrogression however. On the other hand, there has been a steady improvement in Western Visayas, with the Gini ratio falling from .47 to .42. Since 1965, this region has been established as the least unequal.

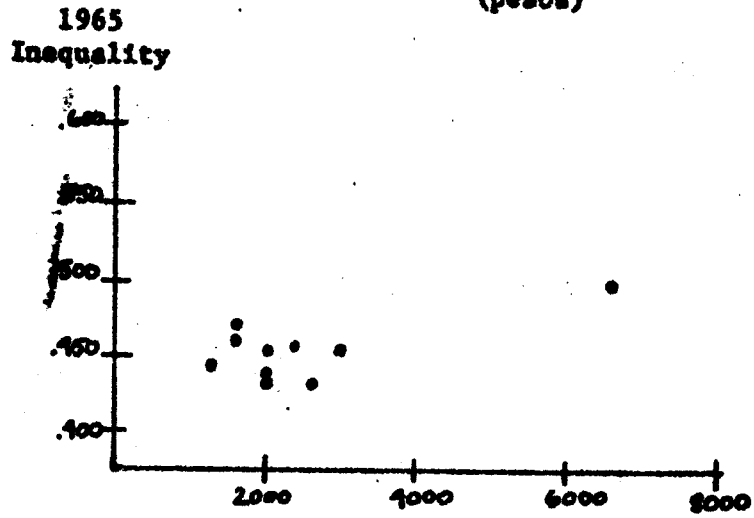
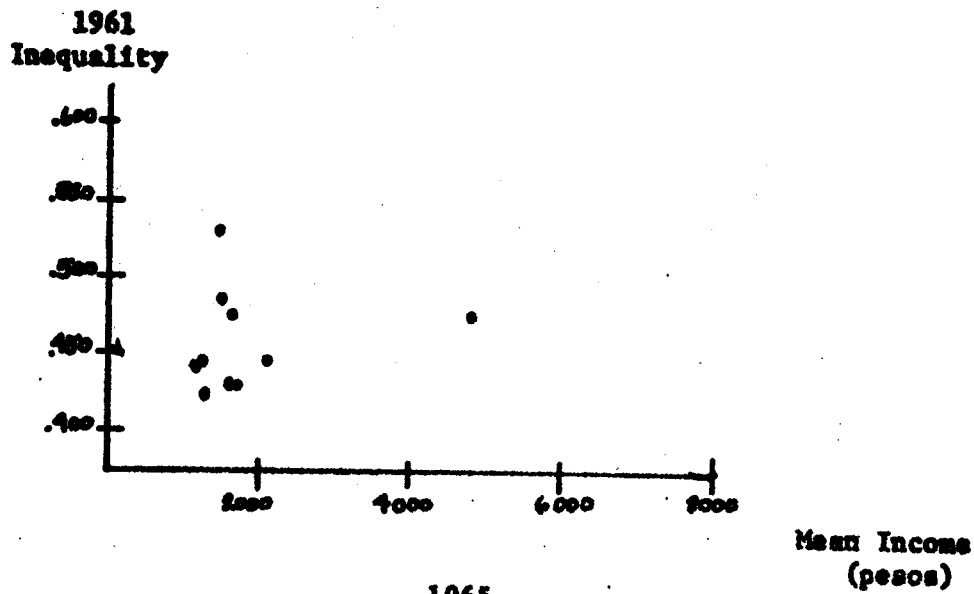
Income inequality has clearly worsened in Eastern Visayas, which, together with the Cagayan Valley, is the poorest region in the Philippines. Its inequality rank has soared from seventh to second. But, although the Eastern Visayas Gini ratio rose from .44 to .51, one will recall that inequality in the Cagayan Valley has been stable.

There seems to have been a marked improvement in Northern Mindanao, where the Gini ratio fell from .53 to .45, lowering the region's rank from most unequal to fourth. In Southern Mindanao, there is no clear trend, with the Gini ratio fluctuating from .43 to .45, and the region has not shifted notably in rank. However, the Lorenz curves show that the first eight deciles experienced more inequality in 1971 than in 1961.

The regional decomposition thus reveals some interesting patterns. If one looks at the problem more closely, [income inequality is not at all that static.] It is clearly worsening in Ilocos and in Eastern Visayas, where the former would be considered a "middle-income" region and the latter a "low-income" region. Income inequality has worsened somewhat in Southern Luzon, which is the most developed region after Metropolitan Manila.

Inequality has remained the same in Central Luzon, Southern Mindanao, and the Cagayan Valley, which constitute a very wide range of regions in terms of degree of development. There has been some improvement in income inequality in Bicol and Western Visayas, and a marked improvement in Northern Mindanao. The time trends in income inequality in the various regions show a very wide pattern, and there is no clear correlation between the direction of change and the degree of economic development within the region. We have tried to check this by scatter diagrams of the Gini ratio (either absolute value or change) against mean family income (either absolute value or change), against the percent of the employed who are in agriculture, and against the unemployment rate, and invariably have come up with widely dispersed sets of dots (Figure 4). Of course, these negative results do not help us learn more about the determinants of income inequality. But they also warn that there is [no easy relationship between development and the state of income inequality.]

As in the case of the urbanization areas, the range of Gini ratios across regions is not large, amounting to some 11 percentage points at most. The weighted sum of the ratios is stable at .45-.46 over the three survey years,



Let us turn to the income inequality between regions. Here, we would agree with Oshima's view that the major part of such inequality is due to the great differential between standards of living in the metropolitan areas compared to the rest of the country. From tables containing weighted Gini-differences between areas and between regions, it is obvious that the overwhelming portion of the weighted inequality is found in the column which differentiates Metropolitan Manila from the other areas and regions, i.e., the column D_{1j}/m ($j = 2, 3, \dots$). However, the weighted inequality between Metropolitan Manila and Other Urban Areas is much smaller than that between Metropolitan Manila and Rural Areas. Thus, it is safe to conclude that the main source of inequality is between the distribution of income in Metropolitan Manila and the distribution of income in the rural sectors of the other nine geographical regions.

The ranking of regions according to the Gini-difference, though not identical to the ranking according to mean income, are in agreement with respect to the regions at the two extremes. Using D_{1j} to measure the difference between the j^{th} region's distribution and the Manila distribution, the regions are ranked after Manila

for 1971 as follows: Southern Luzon, Central Luzon, Southern Mindanao, Western Visayas, Ilocos, Northern Mindanao, Bicol, Eastern Visayas, and Cagayan Valley; the ranks of these same regions in terms of mean income for 1971 are respectively: 2, 3, 7, 6, 5, 4, 8, 9, 10. For 1965 the ranks according to D_{1j} are Southern Luzon, Central Luzon, Northern Mindanao, Southern Mindanao, Bicol, Western Visayas, Ilocos, Eastern Visayas and Cagayan Valley; and the ranks of these regions according to mean income are 2, 3, 4, 6, 5, 7, 8, 9, 10. For 1961, D_{1j} gives the following ranks: Southern Luzon, Central Luzon, Northern Mindanao, Western Visayas, Bicol, Southern Mindanao, Ilocos, Cagayan Valley and Eastern Visayas; according to mean income the ranks respectively are 2, 3, 7, 4, 6, 5, 8, 9, 10.

Aside from the differences between Manila and the other regions, most of the substantial differences found are between either of the two relatively high-income regions, Central Luzon and Southern Luzon, and either of the two relatively low-income regions, Eastern Visayas and the Cagayan Valley. Relative to the national mean, the four Gini-differences which compare these two sets of regions had a range of 3.6-8.6% in 1961; in 1965 the range was 6.6-14.5%, and in 1971 it was 6.8-8.8%. Thus it appears that the income distributions in the relatively high and low income regions diverged between 1961 and 1965, but converged somewhat between 1965 and 1971.

1965, but converged somewhat between 1965 and 1971.

4.4 Decomposition by Main Source of Income

For 1961, the data are available for ten income sources (including an 'Other Sources' category constructed to eliminate empty income class cells among its finer components), and for 1965 and 1971, the data for eleven sources are cross-classified by area as well. The categories are related to factor-share groups in the following manner: Wage and Salaries and Practice of Profession or Trade can be considered as income from labor; Trading, Manufacturing, Transport, Other Enterprises, Farming and Fishing, Forestry and Hunting are classified as entrepreneurial activities; and Share of Crops, Live-stock and Poultry Raised by Others (or agricultural rents), Rents Received from Land, Buildings, Rooms, etc. (or non-agricultural rents), and Other Sources (principally rental value of owner-occupied houses)³³ can be considered as property incomes.

³³ Imputed by the BCS at 10% of reasonable resale value.

In the published data, a family is classified under that income source from which the primary part of its income is derived. The family's income is, however, divided into components from different sources, and each component classified under the proper source. It is not uncommon for a family to have multiple sources of income. Thus the total income reported as derived from a given source does not precisely correspond to the total income of the families listed as having that source as their primary source of income. The analysis employed does assume that the said correspondence holds. This is simply for lack of better information; the extent of consequent error is unknown.

Over 1961-1971, the distribution by source shifted away from entrepreneurial activities, chiefly in agriculture. The share of income going to farmers and fishermen fell by 5 percentage points, and that going to traders fell by 2 percentage points. The share of wages and salaries rose by 2-1/2 percentage points and that of professionals rose by 1/2 percentage point. The share of agricultural rentiers fell by about 1/3 of a point, whereas the share of non-agricultural rentiers rose by about the same margin. There was a gain in 2 percentage

points in the share of Other Sources, the majority of the gain due to increases in the transfers component.³⁴

The decompositions, found in Tables 12 to 17, are more interesting than earlier ones. There is a larger proportion of inequality explainable by differences in income distributions between sources than by differences between areas or regions: in 1965 and 1971 the between-sector component is about .07, compared to .05 in the earlier decompositions. This is still a small gain, however, so earlier remarks on the need to reduce inequalities within sectors (as sectors are defined by the data) still hold.

We now find much larger variations across sectors in terms of both mean income and the Gini ratio. The lowest incomes are typically found among farmers, fishermen

³⁴Some reservations must be noted with respect to these trends. Over 1965-1971, the data indicate implausible substantial drops in mean nominal family income of three categories: (a) for Manila families in entrepreneurial activities in Transport, the drop is from ₱17,000 to ₱8,700; (b) for Manila professional-families, the drop is from ₱23,500 to ₱14,000; (c) for professional-families in Other Urban Areas, it is from ₱5,300 to ₱850. It is not clear that this should be attributed to the problem of imprecise correspondence between families and incomes.

Table 12

**DISTRIBUTION OF FAMILIES AND INCOME, MEAN FAMILY INCOME, GINI RATIO
AND WEIGHTED GINI RATIO BY SOURCE OF INCOME, PHILIPPINES, 1961**

Principal Source of Income	Distribution of Families (in per- centages)	Distribution of Income (in per- centages)	Mean Family Income (in Pesos per annum)	Gini Ratio	Weighted Gini Ratio
	(1)	(2)	(3)	(4)	(5) = (2) x (4)
1. Wages & Salaries	36.00	42.00	2103.94	0.4411	0.1853
2. Trading	6.20	9.80	2850.51	0.5052	0.0495
3. Manufacturing	2.00	3.10	2795.24	0.3794	0.0180
4. Transport	1.20	1.40	2103.94	0.3708	0.0052
5. Other Enterprises (incl. Practice of Profession or Trade)	1.40	2.50	3220.32	0.5669	0.0142
6. Farming (incl. livestock & poultry raising)	42.80	19.80	834.27	0.4161	0.0824
7. Fishing, forestry & hunting	4.50	4.60	1843.46	0.3322	0.0153
8. Share of crops, livestock & poultry raised by others	1.60	2.80	3155.92	0.5851	0.0164
9. Rents received for land, buildings, rooms, etc.	0.20	1.40	12623.67	0.5443	0.0076
10. Other Sources*	4.10	12.60	5542.10	0.4663	0.0588
Total Phils.	100.00	100.00	1804.	0.4978	0.4525

*Rental value of owner-occupied house
 Interests and dividends
 Profits from the sale of stocks and bonds
 Pension or retirement benefits
 Backpay and proceeds from insurance
 Gifts, support, assistance and relief
 Net winnings from gambling, sweepstakes and lotteries
 Inheritance in cash or converted to cash
 Others.

Table 13

Quality between Income Sources Measured by the Gini Difference Relative to the Mean (P₁₃/M)
Philippines, 1961

3	4	5	6	7	8	9
Manu- facturing	Transport	Other Enter- prises (incl. (inc. Practices of live- profession stocks or trade) poultry raising)	Farming	Fishing, forestry, hunting	Share of Rents crops, received livestock for land, poultry buildings, raised rooms, etc. by others	
0.0826						
0.0872	0.0224					
0.0777	0.2798	0.3191				
0.0444	0.2024	0.2373	0.0073			
0.0043	0.0929	0.0979	0.0702	0.0378		
0.4061	0.3431	0.2131	0.7334	0.6484	0.4243	
0.0017	0.0912	0.0890	0.0791	0.0460	0.0034	0.3778

and wage and salary workers, while the largest incomes are found among the rentiers, especially the non-agricultural rentiers, and followed by professionals. In 1971, for example, mean family income among non-agricultural rentiers in Manila was over ₱59,000 and among farmers in rural areas it was ₱1,900, or roughly a thirty-fold difference.³⁵ The range of Gini ratios is wide, and widens further over time. For 1961 the range is .33-.58, for 1965 it is .23-.62, and for 1971 it is .24-.80. Again, scatter diagrams for each of the survey points fail to indicate a relationship between income inequality and average family income.³⁶ In this situation, the weights of the within-sector inequality assume much greater importance. Meaningful reductions in inequality can be obtained through shifts in families from one source of income to another, rather than merely from one geographical district to another. Such shifts in source of income can be effected in various ways, such as

³⁵Cost-of-living indices comparing urban and rural areas are not available. No adjustments have been made in the data for cost-of-living differentials.

³⁶The scatter diagrams were viewed with special attention to those points with relatively large weights. The four most important points refer to rural-based farmers and to wage and salary workers in Manila, Other Urban Areas and Rural Areas respectively. The results are still unclear when attention is focused on these points: the 1961 scatter shows a rough positive correlation, the 1965 scatter shows no correlation, and the 1971 scatter shows a negative correlation.

the widening of educational opportunities,³⁷ the transfer of property as a source of income (land reform), etc.

In 1961, the most equal group were fishermen (.33), and the most unequal were agricultural rentiers (.58). Farmers had the second lowest Gini ratio (.41). In 1965 and 1971, where area of residence can also be distinguished, the pattern was maintained to some extent: rural fishermens' Gini ratios, though not the lowest, were .41 and .39 respectively; while other urban agricultural rentiers had ratios of .61 and .57 respectively. The Gini differences of significant size in 1961 pertain to comparisons either with the two poorest groups, farmers and fishermen (sources 6 and 7), or with the richest group, non-agricultural rentiers (source 9). It is noteworthy that the Gini differences between these rural poor folk and agricultural rentiers (source 8) are rather small in comparison with the differences between the said poor families and non-agricultural rentiers. Table 13 gives $D_{68}/m = 7.0\%$ and $D_{78}/m = 3.7\%$ whereas $D_{69}/m = 75.5\%$ and $D_{79}/m = 64.8\%$.

³⁷ Recently, Ruperto Alonzo has found that the distribution of educational capital among Filipinos has narrowed considerably over the past two decades.

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In 1961, the most equal group were fishermen (.33), and the most unequal were agricultural rentiers (.58). Farmers had the second lowest Gini ratio (.41). In 1965 and 1971, where area of residence can also be distinguished, the pattern was maintained to some extent: rural fishermen's Gini ratios, though not the lowest, were .41 and .39 respectively; while other urban agricultural rentiers had ratios of .61 and .57 respectively. The Gini differences of significant size in 1961 pertain to comparisons either with the two poorest groups, farmers and fishermen (sources 6 and 7), or with the richest group, non-agricultural rentiers (source 9). It is noteworthy that the Gini differences between these rural poor folk and agricultural rentiers (source 8) are rather small in comparison with the differences between the said poor families and non-agricultural rentiers. Table 13 gives $D_{68}/m = 7.0\%$ and $D_{78}/m = 3.7\%$ whereas $D_{69}/m = 75.5\%$ and $D_{79}/m = 64.8\%$.

³⁷ Recently, Ruperto Alonzo has found that the distribution of educational capital among Filipinos has narrowed considerably over the past two decades.

For 1965, the income sources with the most inequality are Other Sources³⁸ (Manila), .62; Agricultural Rents (Other Urban), .61; Trading (Other Urban), .58; Farming (Other Urban), .53; Agricultural Rents (Rural), .52; Other Enterprises (Other Urban), .50; and Non-agricultural Rents (Manila), .50. Of these seven sectors, only the third and the sixth can be considered as related to income from labor. The other sectors are related primarily to property and secondarily to entrepreneurship. Note that agricultural rents are rather unequally distributed, and more unequal in other urban areas than in rural areas. It can be safely presumed that agricultural landlords with large estates do not have their residences in rural areas, but have them mainly in other urban areas, and to some extent also in Manila.

The income sources with the least inequality are Transport (Manila), .23;³⁹ Other Sources (Rural), .27;

³⁸The category Other Sources is something of a hodge-podge. In order of importance, the principal incomes included here are rental value of owner-occupied homes, transfers, and earnings from financial assets. This category has the second highest mean income among all other categories for 1965.

³⁹Transport entrepreneurship is a problematic case. It is reported to be the source with the fourth highest family income in 1965, and the 1971 data report that mean income fell four years later. This cannot yet be explained.

Income from Professions (Manila), .31; Transport (Rural), .32; and Other Enterprises (Rural), .33.

The Gini differences for 1965 between sources are reported in Table 15. (The D_{ij} matrix can be divided into 9 blocks corresponding to the sub-matrices comparing pairs of the three areas Manila, Other Urban Areas and Rural Areas. Since this matrix is block-symmetric, only six sub-matrices need to be reported). In general, Gini differences are largest when one compares Manila sources of income with Rural sources of income. Second to this is the block comparing Manila groups with groups in Other Urban Areas. The smallest differentials are found in the comparisons between groups of Rural Areas. This is as expected.

The greatest differential between Manila groups and Rural groups are found in the Manila columns pertaining to Transport, Income from Professions, and Non-agricultural Rents. It appears that the income distributions in these three sources of income in Metropolitan Manila are highly different from the income distributions of all the rural income-source groups, but most especially Farming and Fishing.

Table 14

DISTRIBUTION OF FAMILIES AND INCOME, MEAN FAMILY INCOME, GINI RATIO AND WEIGHTED GINI RATIO BY SOURCE OF INCOME AND BY URBANIZATION GROUP, 1963

Principal Source of Income	Distribution of Families (in percentages)	Distribution of Income (in percentages)	Mean Family Income (in Pesos per annum)	Gini Ratio	Weighted Gini Ratio
	(1)	(2)	(3)	(4)	(5) = (2)x(4)
Total Philippines	100.00	100.00	2541	0.4972	0.4318
<u>MANILA & SUBURBS*</u>					
1. Wages & Salaries	7.05	13.41	4832.73	0.4419	0.0593
2. Trading	0.70	1.48	5371.76	0.4481	0.0066
3. Manufacturing	0.21	0.41	4960.41	0.4853	0.0029
4. Transport	0.04	0.27	17149.70	0.2340	0.0006
5. Other Enterprises	0.17	0.41	6127.56	0.3535	0.0014
6. Practice of Profession or Trade	6.12	1.11	23501.44	0.3142	0.0035
7. Farming (incl. livestock & poultry raising)	0.04	0.06	3811.04	0.4299	0.0003
8. Rents received for land, buildings, rooms, etc.	0.07	1.04	37747.49	0.4962	0.0052
9. Other Sources	0.52	4.98	24332.05	0.6188	0.0308
Total Manila & Sub.	8.92	23.17	6590	0.4973	0.1097

*Fishing, forestry & hunting and Share of crops, livestock and poultry raised by others are included within Other Sources for Manila and Suburbs, 1963.

Table 14 (cont'd)

DISTRIBUTION OF FAMILIES AND INCOME, MEAN FAMILY INCOME, GINI RATIO AND WEIGHTED GINI RATIO BY SOURCE OF INCOME AND BY URBANIZATION GROUP, 1963

Principal Source of Income	Distribution of Families (in percentages)	Distribution of Income (in percentages)	Mean Family Income (in Pesos per annum)	Gini Ratio	Weighted Gini Ratio
	(1)	(2)	(3)	(4)	(5) = (2)x(4)
<u>OTHER URBAN AREAS</u>					
1. Wages & Salaries	12.11	14.72	3088.28	0.4316	0.0635
2. Trading	2.07	3.30	4050.39	0.5804	0.0192
3. Manufacturing	0.87	0.84	2453.09	0.4253	0.0036
4. Transport	0.47	0.45	2432.58	0.4635	0.0021
5. Other Enterprises	0.39	0.59	3843.62	0.5033	0.0030
6. Practice of Profession or Trade	0.24	0.50	5293.12	0.4486	0.0022
7. Farming (incl. livestock & poultry raising)	2.65	2.00	1917.51	0.5257	0.0105
8. Fishing, forestry & hunting	0.57	0.42	1872.09	0.4799	0.0020
9. Share of crops, livestock & poultry raised by others	0.37	0.98	6729.41	0.6071	0.0059
10. Rents received for land, buildings, rooms, etc.	0.06	0.19	8045.54	0.3314	0.0006
11. Other Sources	0.93	4.26	11638.03	0.3485	0.0148
Total Other Urban Areas	20.73	28.25	3463	0.4861	0.1274

Table 1A (cont'd)

DISTRIBUTION OF FAMILIES AND INCOME, MEAN FAMILY INCOME, GINI RATIO AND WEIGHTED GINI RATIO BY SOURCE OF INCOME AND BY URBANIZATION GROUP, 1965

Principal Source of Income	Distribution of Families (in percentages)	Distribution of Income (in percentages)	Mean Family Income (in Pesos per annum)	Gini Ratio	Weighted Gini Ratio
	(1)	(2)	(3)	(4)	(5)=(2)x(4)
<u>RURAL AREAS</u>					
1. Wages & Salaries	19.83	14.91	1910.33	0.3648	0.0544
2. Trading	3.37	3.01	2269.29	0.3741	0.0133
3. Manufacturing	2.67	1.65	1570.09	0.4112	0.0068
4. Transport	0.63	0.48	1935.77	0.3242	0.0016
5. Other Enterprises	0.28	0.24	2177.74	0.3311	0.0008
6. Practice of Profession or Trade	0.28	0.14	1270.35	0.4004	0.0006
7. Farming (incl. livestock & poultry raising)	36.91	18.75	1290.65	0.4535	0.0850
8. Fishing, forestry & hunting	3.44	2.91	2149.25	0.4097	0.0119
9. Share of crops, livestock & poultry raised by others	1.61	1.74	2745.85	0.5176	0.0090
10. Rents received for land, buildings, rooms, etc.	0.07	0.24	8710.96	0.4404	0.0011
11. Other Sources	1.26	4.51	9094.08	0.2724	0.0123
Total Rural Areas	70.35	48.58	1755	0.4226	0.1948

Urban Income Sources Measured by the Gini Difference Relative to the Mean (D_{ij}/μ), 1965 By Source of Income and By Urbanization Group

	3	4	5	6	7	8	9
	Manu- facturing	Transport	Other Enter- prises	Practice of pro- fession or trade	Farming (incl. live- stock & poultry raising)	Rents received for land, buildings, rooms, etc.	Other sources
	1.0252	2.8550	0.3037	2.1889	0.0828	0.7685	0.0484
	1.0533	2.9243	0.3424	2.2810	0.1433	0.8048	0.0954
	1.1200	3.4576	0.5427	2.7545	0.1204	1.0916	0.1882
	1.1283	3.5433	0.5796	2.8297	0.1041	1.1439	0.2010
	1.0420	2.6534	0.2592	2.0516	0.1777	0.6703	0.0720
	1.1629	1.6249	0.0257	1.1212	0.4883	0.2393	0.0833
	1.2300	3.6381	0.6572	2.9505	0.2678	1.2116	0.2982
	1.3444	3.9722	0.8309	3.2705	0.3623	1.4200	0.4308
	1.0541	2.1909	0.1525	1.6419	0.2744	0.4446	0.0696
	1.1376	2.8077	0.3015	2.1287	0.2397	0.8035	0.0748
	1.0599	2.0137	0.0779	1.4589	0.2990	0.5760	0.0260

Income Sources Measured by the Gini Difference Relative to the Mean (D_{ij}/m), 1963
By Source of Income and By Urbanization Group

	2	3	4	5	6	7	8	9
	ing	Mun- facturing	Transport	Other Enter- prises	Practice of pro- fession or trade	Farming (incl. live- stock & poultry raising)	Rents received for land, buildings, rooms, etc.	Other sources
1		.1531	3.5829	0.5979	2.8728	0.1475	1.1633	0.2254
2		.1144	3.4480	0.5311	2.7361	0.1197	1.0815	0.1769
3		.2486	3.8048	0.7231	3.0952	0.2521	1.3036	0.3271
4		.2221	3.7857	0.7040	3.0778	0.1994	1.2938	0.3205
5		.2123	3.7779	0.7100	3.0679	0.1855	1.2864	0.3062
6		.2037	3.7266	0.6774	2.9840	0.2065	1.2469	0.2768
7		.3178	3.8828	0.7844	3.1844	0.3446	1.3634	0.3949
8		.3456	3.8892	0.8077	3.2026	0.3822	1.3783	0.4235
9		.2151	3.6776	0.6590	2.9717	0.2390	1.2279	0.2890
10		.2789	3.5808	0.8359	2.8563	0.3436	1.1950	0.2573
11		.2088	3.6607	0.6322	2.9435	0.2384	1.2148	0.2535

as Measured by the Gini Difference Relative to the Mean (D_{ij}/m), 1965
Source of Income and By Urbanization Group

	4	5	6	7	8	9	10	11
Source of Income	Trans- port	Other Enter- prises	Practice of pro- fession or trade	Farming (incl. live - stock & poultry raising)	Fishing, forestry hunting	Share of crops livestock & poultry raised by others	Rents received for land, buildings, rooms, etc.	Other
0.0746								
0.4764	0.1954							
0.0502	0.1017	0.5471						
0.0968	0.1807	0.7099	0.0128					
0.1805	0.0286	0.1177	0.1970	0.2947				
0.2223	0.1358	0.1790	0.3197	0.4439	0.1894			
0.2605	0.0730	0.0360	0.3271	0.4610	0.0400	0.1033		

Source of Income

11	Other
10	Rents received for land, buildings, rooms, etc.
9	Share of crops and livestock raised by others
8	Fishing, forestry and hunting
7	Farming (incl. live stock & poultry raising)
6	Practice of profession or trade
5	Other enterprises
4	Transport
3	Manufacturing
2	Trading
1	Other

by the Cini Difference Relative to the Mean (D_{ij}/m), 1965
come and By Urbanisation Group

	5	6	7	8	9	10	11
	Other Enter- prises	Practice of pro- fession or trade	Farming (incl. live- stock & poultry raising)	Fishing, forestry hunting	Share of crops livestock & poultry raised by others	Rents received for land, buildings, rooms, etc.	Other sources
10.0	0.0742	0.4993.	0.0207	0.0537	0.1783	0.2506	0.2785
10.0	0.0545	0.04259	0.0349	0.0803	0.1490	0.2009	0.2293
11.0	0.1233	0.6052	0.0029	0.8109	0.2325	0.3432	0.3590
11.0	0.1220	0.6115	0.0295	0.0449	0.2482	0.3518	0.3742
11.0	0.1161	0.6026	0.0230	0.0409	0.2299	0.3417	0.3616
11.0	0.1136	0.5531	0.0241	0.0489	0.2103	0.2920	0.3247
11.0	0.1605	0.6635	0.0074	0.0015	0.2679	0.4057	0.4234
11.0	0.1759	0.6878	0.0132	0.0029	0.2800	0.4367	0.4440
11.0	0.0971	0.5360	0.0045	0.0223	0.1979	0.2898	0.3163
11.0	0.1651	0.4833	0.0944	0.1323	0.2427	0.2429	0.3020
11.0	0.0981	0.5117	0.0104	0.0350	0.1987	0.2604	0.2987

Sources of Income

	4	5	6	7	8	9	10
ring	Transport	Other Enter- prises	Prestige of pro- fession or trade	Farming (incl. live- stock & poultry raising)	Fishing, Share of forestry crops, hunting livestock for land, spoultry buildings, raised rooms, etc. by others		

0.0123

0.0551

0.0359

0.0452

0.0392

0.0367

0.0575

0.0477

0.0501

0.0022

0.0330

0.0196

0.0141

0.0157

0.0229

0.1834

0.1606

0.0816

0.1116

0.1225

0.0412

0.0347

0.0174

0.0246

0.0356

0.0869

0.0095

0.0595

In the 1971 data, the sources of income related to property stand out even more prominently as having the most unequally distributed income. The largest Gini ratios pertain to non-agricultural rentiers both in Rural Areas (.80, from .44 in 1965) and in Manila (.76, from .50 in 1965). Next in line come the agricultural rentiers in Rural Areas (.60, from .52 in 1965) and in Urban Areas Outside Manila (.57, down somewhat from .61 in 1965). Inequality is also relatively large among farmers residing in Urban Areas outside Manila (.57); it may be assumed that this group includes mainly the well-to-do farmers, since their mean family income is almost double that of farmers residing in Rural Areas. The only exception to these findings concerning property income is the case of non-agricultural rentiers in Urban Areas outside Manila, where the Gini ratio is only .35.

The inequality between income distributions of different sources of income can be examined, again, by considering the six major blocks (Table 17). As expected, the largest differentials are found among the cells within the Manila versus Rural block. In this block, inequality between sources is mainly attributable, on the Manila side, to professionals, transport entrepreneurs, and entrepreneurs

DISTRIBUTION OF FAMILIES AND INCOME, MEAN FAMILY INCOME, GINI RATIO AND WEIGHTED GINI RATIO BY SOURCE OF INCOME AND BY URBANIZATION GROUP, 1971

Principal Source of Income	Distribution of Families (in percentages) (1)	Distribution of Income (in percentages) (2)	Mean Family Income (in Pesos per annum) (3)	GINI Ratio (4)	Weighted GINI Ratio (5)=(2)x(4)
Total Philippines	100.00	100.00	3736	0.4849	0.4303

MANILA & SUBURBS*

1. Wages & Salaries	6.38	9.63	5639.58	0.3605	0.0347
2. Trading	0.63	1.48	8777.34	0.4758	0.0070
3. Manufacturing	0.22	0.48	8151.92	0.4482	0.0022
4. Transport	0.09	0.21	8718.03	0.2391	0.0005
5. Other Enterprises	0.13	0.31	8909.63	0.3869	0.0012
6. Practice of Profession or Trade	0.19	0.71	13961.96	0.4032	0.0029
7. Rents received for land, buildings, rooms, etc.	0.06	0.95	59158.05	0.7556	0.0072
8. Other Sources	0.57	3.46	22679.98	0.3870	0.0134
Total Manila & Suburbs	8.27	17.23	7785	0.4481	0.0691

*Farming (incl. livestock and poultry raising), Fishing, forestry & hunting, and Share of crops, livestock raised by others are included within Other Sources for Manila and Suburbs, 1971.

Table 16 (cont'd)

DISTRIBUTION OF FAMILIES AND INCOME, MEAN FAMILY INCOME, GINI RATIO AND WEIGHTED GINI RATIO BY SOURCE OF INCOME AND BY URBANIZATION GROUP, 1971

Principal Source of Income	Distribution of Families (in percentages)	Distribution of Income (in percentages)	Mean Family Income (in Pesos per annum)	Gini Ratio	Weighted Gini Ratio
	(1)	(2)	(3)	(4)	(5) = (2)x(4)
<u>OTHER URBAN AREAS</u>					
1. Wages & Salaries	13.47	16.19	4490.77	0.4098	0.0663
2. Trading	2.58	3.31	4793.47	0.4711	0.0156
3. Manufacturing	1.05	1.11	3949.80	0.4099	0.0045
4. Transport	0.31	0.36	4338.93	0.5382	0.0019
5. Other Enterprises	0.52	0.75	5388.89	0.5114	0.0038
6. Practice of Profession or Trade	0.22	0.05	849.16	0.4500	0.0002
7. Farming (incl. livestock & poultry raising)	1.33	1.32	3708.21	0.5741	0.0076
8. Fishing, forestry & hunting	0.57	0.48	3146.36	0.3929	0.0019
9. Share of crops, livestock & poultry raised by others	0.33	0.63	7132.93	0.5695	0.0036
10. Rents received for land, buildings, rooms, etc.	0.15	0.48	11956.15	0.3516	0.0017
11. Other Sources	1.33	4.93	13849.59	0.4365	0.0215
Total Other Urban Areas	21.86	29.61	5141	0.4421	0.1286

le 16 (cont'd)

DISTRIBUTION OF FAMILIES AND INCOME, MEAN FAMILY INCOME, GINI RATIO AND WEIGHTED GINI RATIO BY SOURCE OF INCOME AND BY URBANIZATION GROUP, 1971

Principal Source of Income	Distribution of Families (in per- centages)	Distribution of Income (in per- centages)	Mean Family Income (in Pesos per annum)	Gini Ratio	Weighted Gini Ratio (5)=(2)x(4)
	(1)	(2)	(3)	(4)	(5)
<u>RURAL AREAS</u>					
Wages & Salaries	23.12	18.96	3064.02	0.4002	0.0759
Trading	3.00	2.90	3611.75	0.5006	0.0145
Manufacturing	1.82	1.48	3038.31	0.5032	0.0074
Transport	0.91	1.05	4311.11	0.4757	0.0050
Other Enterprises	0.35	0.32	3416.04	0.6409	0.0021
Practice of Profession or Trade	0.28	0.37	4937.25	0.3476	0.0013
Farming (incl. Livestock & Poultry Raising)	33.05	16.81	1900.37	0.4674	0.0786
Fishing, forestry hunting	3.70	2.84	2867.86	0.3946	0.0112
Share of crops, Livestock & Poultry raised by Others	1.33	1.37	3848.67	0.5960	0.0082
Benefits received for land, Buildings, Rooms, etc.	0.07	0.26	13877.68	0.8031	0.0021
Other Sources	2.24	6.80	11342.33	0.3868	0.0263
Total Rural Areas	69.87	53.16	2818	0.4614	0.2326

Between Income Sources Measured by the Gini Difference Relative to the Mean (D_{ij}/m), 1971
By Source of Income and By Urbanization Group

2	3	4	5	6	7
ing	Manu- facturing	Trans- port	Other Enter- prises	Practice of profession or trade	Rents received for land, buildings, rooms, etc.
	0.2933				
	0.2284	0.0832			
	0.4862	0.0872	0.1441		
	0.1244	0.0795	0.0999	0.2748	
	0.1299	0.0632	0.0299	0.1412	0.0547

by the Gini Difference Relative to the Mean (D_{ij}/m), 1971
 ncome and By Urbanization Group

2	3	4	5	6	7	8
Trading	Manu- facturing	Trans- port	Other Enter- prises	Practice of pro- fession or trade	Rents received for land, buildings, rooms, etc.	Other sources
0.1174	0.0269	0.4516	0.3807	0.7206	0.2041	0.2586
0.1506	0.0422	0.5263	0.4285	0.8064	0.2507	0.3042
0.1875	0.0618	0.6050	0.4924	0.8693	0.3108	0.3522
0.2606	0.1109	0.7382	0.5747	1.0364	0.3993	0.4492
0.1307	0.0361	0.4619	0.4148	0.7073	0.2260	0.2649
0.0492	0.0484	0.1913	0.2192	0.3786	0.0855	0.1019
0.3486	0.1818	0.8741	0.8907	1.1350	0.5244	0.5371
0.3955	0.2055	0.9621	0.7668	1.2709	0.5781	0.6179
0.1194	0.0302	0.4593	0.3816	0.7020	0.2148	0.2476
0.1018	0.0923	0.2238	0.2756	0.5136	0.0565	0.1682
0.0930	0.0195	0.4318	0.3247	0.6268	0.2153	0.2124

Equality between Income Sources Measured by the Gini Difference Relative to the Mean
(D_{1j}/m), 1971, By Source of Income and by Urbanization Group

	1	2	3	4	5	6	7	8
	Types & prices	Trading	Manu- facturing	Trans- port	Other Enter- prises	Practice of pro- fession or trade	Rents received for land, buildings, rooms, etc.	Other sources
1	Unskilled & aged	0.3021	0.1349	0.8068	0.6479	1.1097	0.4526	0.5040
2	Unskilled	0.3334	0.1617	0.8637	0.6818	1.1430	0.5053	0.5335
3	Unskilled & young	0.4631	0.2596	1.0618	0.8488	1.3479	0.6637	0.6858
4	Unskilled & old	0.2070	0.0836	0.6537	0.4811	0.9193	0.3493	0.3749
5	Unskilled & young	0.4592	0.2549	1.0472	0.8429	1.3444	0.6431	0.6787
6	Unskilled & old	0.1116	0.0326	0.3979	0.3707	0.6815	0.1743	0.2424
7	Unskilled & young	0.5382	0.3211	1.1717	0.9357	1.4578	0.7538	0.7692
8	Unskilled & old	0.5406	0.3245	1.1738	0.9356	1.4643	0.7548	0.7724
9	Unskilled & young	0.4464	0.2515	1.0358	0.8144	1.3079	0.6461	0.6584
10	Unskilled & old	0.6260	0.3894	1.3026	1.0457	1.5915	0.8587	0.8705
11	Unskilled & young	0.2630	0.1267	0.7305	0.5724	0.9645	0.4261	0.4278

ured by the Gini Difference Relative to the Mean (D_{ij}/m), 1971
Income and By Urbanization Group

	4	5	6	7	8	9	10
ring	Transport	Other Enter- prises	Practice of pro- fession or trade	Farming (incl. live- stock & poultry raising)	Fishing, Share of forestry crops, hunting livestock & poultry raised by others		Rents received for land, buildings, rooms, etc.
	0.0712						
	0.2569	0.0767					
	0.0490	0.1058	0.3235				
	0.0242	0.1293	0.3736	0.0257			
	0.0544	0.0107	0.0904	0.0821	0.1079		
	0.2606	0.1142	0.0585	0.3700	0.3983	0.1177	
	0.0633	0.0243	0.0968	0.0899	0.1202	0.0140	0.1558

Income Sources Measured by the Gini Difference Relative to the Mean (D_{ij}/m), 1971 By Source of Income and By Urbanization Group

	4	5	6	7	8	9	10	11
	Other Enter- prises	Practice Farming of pro- fession live- or trade stock & poultry (retains)	Fishing, forestry hunting	Share of crops, livestock & poultry raised by others	Rents received for land, buildings, rooms, etc.	Other sources		
1970	0.0723	0.2766	0.0299	0.0116	0.0601	0.2917	0.0722	
1971	0.0923	0.3115	0.0088	0.0084	0.0729	0.3466	0.0808	
1972	0.1644	0.4373	0.0115	0.0176	0.1394	0.4782	0.1484	
1973	0.0645	0.2226	0.0501	0.0382	0.0467	0.2449	0.0401	
1974	0.1581	0.4272	0.0131	0.0235	0.1330	0.4557	0.1462	
1975	0.0257	0.0666	0.1841	0.1742	0.0319	0.0718	0.0530	
1976	0.2142	0.5115	0.0229	0.0339	0.1855	0.5600	0.1929	
1977	0.2181	0.5147	0.0239	0.0329	0.1880	0.5605	0.1955	
1978	0.1617	0.4264	0.0088	0.0238	0.1362	0.4747	0.1398	
1979	0.2727	0.6059	0.0509	0.0608	0.2451	0.6549	0.2502	
1980	0.0738	0.2441	0.0085	0.0435	0.0490	0.3003	0.0520	

ources Measured by the Gini Difference Relative to the Mean (D_{ij}/m), 1971
by Source of Income and By Urbanization Group

2	3	4	5	6	7	8	9	10
idng	Manu- facturing	Transport	Other Enter- prises	Practice of pro- fession or trade	Farming (incl. live- stock & poultry raising)	Fishing, forestry hunting	Share of crops, livestock poultry raised by others	Rents received for land, buildings, rooms, etc.
0137								
0283	0.0740							
0161	0.0038	0.0760						
1485	0.2472	0.0861	0.2398					
0318	0.0042	0.1071	0.0089		0.3117			
0325	0.0052	0.1067	0.0102		0.9839	0.0008		
0149	0.0017	0.0716	0.0051		0.2502	0.0048	0.0060	
0610	0.0204	0.1465	0.0239		0.3836	0.0101	0.0136	0.0208
0184	0.0367	0.0428	0.0384		0.1423	0.0557	0.0564	0.0321
								0.0962

of other enterprises; and, on the rural side, to non-agricultural rentiers, fishermen, and farmers. The most important Gini difference is between Manila professionals and rural non-agricultural rentiers, at 159.2%. Between Manila professionals and rural fishermen, it is 146.4%, and between Manila professionals and rural farmers it is 145.8%.

The second most important block compares income sources in Manila with those in Other Urban Areas. The most relevant Manila groups are again professionals, transport entrepreneurs and entrepreneurs of other enterprises. The most relevant income sources in Other Urban Areas are fishing, farming, and transport entrepreneurship. It is noteworthy that the column pertaining to non-agricultural rentiers (col. 7) in Manila is not of large importance, even though this is the source with the largest mean family income among all the sources in the areas (P59,000/year). The reason for this is that non-agricultural rentier income is very unequally distributed (the Gini ratio is .76), and therefore the distribution has a very strong overlap with the income distribution of families of the other sources of income. Income distributions are more different when their relative

frequency distributions are on the narrow side, with a smaller amount of overlap, and the Gini difference is sensitive to this. For instance, even if the average income of a wage and salary family in Urban Areas outside Manila is only one-tenth the average income of Manila non-agricultural rentier families, the distribution of income among the latter is so wide that there are many such urban non-agricultural rentier families who are not much better off than the typical Manila wage and salary family. The same remarks apply to the lack of importance of other rows and columns pertaining to rentier income.

The third most important block compares income sources in Other Urban Areas to income sources in Rural Areas. Here the most relevant groups on the Other Urban side are non-agricultural rentiers and professionals; on the Rural side the most relevant are non-agricultural rentiers, fishermen, and farmers. The largest Gini difference is between rural non-agricultural rentiers and Other Urban non-agricultural rentiers, at 65.5%. The second largest difference is between rural non-agricultural rentiers and professionals in Other Urban Areas at 60.6%.

The other three blocks compare Manila income sources among themselves, Other Urban income sources among themselves, and Rural income sources among themselves. In Manila the most important differential is between professionals and wage and salary families. The Gini difference between professionals and wage workers is 52.1%, whereas the Gini difference between non-agricultural rentiers and wage workers is only 10.8%. Within the Other Urban sector, the important differentials are between non-agricultural rentiers and fishermen and between non-agricultural rentiers and farmers. The former Gini difference is 39.8% and the latter is 37.0%. The smallest Gini differences are found between the various groups within Rural Areas. Here the largest Gini difference is between professionals and non-agricultural rentiers, at 38%. The smallest difference, of course, is between farmers and fishermen, a mere .08%.

5.0 Conclusion

Decomposition formulas corresponding to various measures of income inequality can be thought of simply as methods of accounting. Once the measure of inequality has been chosen, the accounting technique for decomposition

follows. The accountant has very little choice on the matter. Where he does have a choice is on the definition of the sets or categories according to which the decomposition will be performed. There is obviously no point in decomposing income recipients into left-handed recipients and right-handed recipients. The accountant must be guided by some economic and demographic intuition as to which sets are liable to have distributions of income very different from each other. Then equity-oriented policy can be guided by the characteristics of the sets; if the sets are locationally defined, for instance, then policies can focus on migration between locations. Of course, if the accountant does not collect primary data himself, his choice of sets will be constrained to those which are feasible to construct from existing data.

[E This study has employed decompositions of the Gini ratio according to published disaggregations of the distribution of family income according to area of urbanization, region, and main source of income. The following conclusions emerge:

(a) Classifications according to urban/rural, region, and source of income succeed in explaining only 5-7 percentage points of the Philippine Gini ratio of .49-.50. When so much of the income inequality is

accounted for within groups rather than between groups, the selection of the modes of grouping is rendered extremely questionable. (Perhaps the statisticians are not so much to blame as the economic theorists and policy makers who have neglected income distribution so long as to fail to provide an adequate data base for the solution of its problems).

✓(b) The data tend to support the view that income inequality is greatest in Metropolitan Manila, followed by Other Urban Areas, and then followed by Rural Areas. However the Gini ratios of these different areas are so close to each other that inter-area migration has a negligible potential for reducing overall income inequality. This conclusion also applies to inter-regional migration.

✓(c) Income inequality has not remained static within each region over time. Some have experienced clearly worsening inequality and others have experienced clearly narrowing inequality. These are very interesting trends which need clarification, but unfortunately the regional data are not available more disaggregatively.

✓(d) Main source of income is just a bit more useful than geographic location in explaining income inequality. Inequality within sources is still over-

whelmingly the dominant factor. However, the range of Gini ratios, as well as average incomes, according to income source is rather wide; this implies greater leverage for policies designed to alter the distribution of families and of income according to income source.

(e) Sources of income related to property stand out as pockets of both extremely large average incomes and extremely high levels of inequality. This is an important subject which needs to be subjected to further research. J J

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M. R.

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TABLE A.1 -- Provinces by Region, 1956,
1961, 1965 and 1971

1956

1961

1965 and 1971

REGION I

Metro Manila

Manila
Quezon City
Pasay City
Caloocan City
Makati, Rizal
Mandaluyong, Rizal
Parañaque, Rizal
San Juan, Rizal

Metro Manila

Manila
Quezon City
Pasay City
Caloocan City
Makati, Rizal
Mandaluyong, Rizal
Parañaque, Rizal
San Juan, Rizal

Metro Manila

Manila
Quezon City
Pasay City
Caloocan City
Makati, Rizal
Mandaluyong, Rizal
San Juan, Rizal
Navotas, Rizal

REGION II

Ilocos and
Mt. Province

Ilocos and
Mt. Province

Abra
Ilocos Norte
Ilocos Sur
La Union
Mt. Province

Ilocos and
Mt. Province

Abra
Ilocos Norte
Ilocos Sur
La Union
Mt. Province

REGION III

Cagayan Valley
& Batanes

Cagayan Valley
& Batanes

Cagayan Valley
& Batanes

1956

1961

1965 and 1971

REGION V

Southern Luzon and
Neighboring Islands
(Marinduque, Mindoro,
Palawan)

Southern Luzon
and Islands

Batangas
 Cavite
 Laguna
 Marinduque
 Occidental Mindoro
 Oriental Mindoro
 Palawan
 Quezon
 Rizal

Southern Luzon
and Islands

Batangas
 Cavite
 Laguna
 Marinduque
 Occidental Mindoro
 Oriental Mindoro
 Palawan
 Quezon
 Rizal

REGION VI

Bicol
(including Masbate)

Bicol

Albay
 Camarines Norte
 Camarines Sur
 Catanduanes
 Masbate
 Sorsogon

Bicol

Albay
 Camarines Norte
 Camarines Sur
 Catanduanes
 Masbate
 Sorsogon

REGION VII

Western Visayas

Western Visayas

Aklan

Western Visayas

Aklan

TABLE A.1 (cont'd)

1956

1961

1965 and 1971

REGION IXNortheastern
MindanaoNortheastern
MindanaoNorthern
Mindanao

Agusan
Bukidnon
Lanao
Misamis Oriental
Misamis Occidental
Surigao del Norte
Surigao del Sur

Agusan
Bukidnon
Lanao del Norte
Lanao del Sur
Misamis Occidental
Misamis Oriental
Surigao del Norte
Surigao del Sur

REGION XSouthwestern
Mindanao & SuluSouthwestern
MindanaoSouthern Mindanao

Cotabato
Davao
Sulu
Zamboanga del Norte
Zamboanga del Sur

Cotabato
Davao
Sulu
Zamboanga del Norte
Zamboanga del Sur

SOURCE: The PSSH Bulletin Series Nos. 4 and 14, Family Income and Expenditures, 1956 and 1961; The BCS Survey of Households Bulletin, Series Nos. 22 and 34, 1965 and 1971.

tribution of Families and of Total Family Income,
Class, by Region: 1961

and Income	III- Cagayan Valley		IV- Central Luzon		V- Southern Luzon and Islands	
	Families	Income	Families	Income	Families	Income
383,198	215	₱256,295	582	₱997,448	548	₱1,146,249
100.0	100.0	100.0	100.0	100.0	100.0	100.0
6.6	26.0	7.8	11.5	2.5	8.1	1.4
17.8	38.3	22.7	28.1	12.1	24.2	9.0
19.8	14.2	14.4	19.7	14.1	18.2	10.7
13.7	6.1	8.7	16.0	16.0	17.0	14.0
6.5	4.9	9.3	8.7	11.3	9.4	10.0
10.5	3.2	7.2	4.4	6.9	5.4	7.1
13.5	3.6	10.5	4.5	9.0	7.4	12.3
3.9	0.8	2.9	2.6	6.7	3.3	7.2
0.6	1.6	7.1	1.8	5.8	2.9	7.6
4.0	1.0	5.5	1.8	7.1	2.1	6.8
2.0	-	-	0.1	0.4	0.6	2.6
1.1	0.4	3.9	0.9	8.1	1.3	11.3
18	813		1,264		1,486	
42	1,189		1,713		2,092	

Western Visayas Income	VIII- Eastern Visayas		IX- Northeastern Mindanao		X- Southwestern Mindanao & Sulu	
	Families	Income	Families	Income	Families	Income
₱1,056,198	700	₱816,340	286	₱418,973	395	₱616,667
.0	100.0	100.0	100.0	100.0	100.0	100.0
.9	3.7	25.4	29.1	7.2	13.9	3.3
.8	15.4	37.8	30.6	15.3	29.2	13.6
.1	13.9	16.0	16.5	13.9	23.3	18.7
.1	12.8	9.5	8.6	10.1	13.3	14.8
.4	8.8	3.9	4.9	7.2	8.2	11.7
.7	7.9	1.8	0.9	1.7	3.8	6.6
.0	8.4	2.7	3.9	9.3	2.6	5.7
.8	5.0	0.8	1.6	5.1	2.4	6.7
.8	2.9	0.7	2.4	8.6	0.6	2.3
.0	4.1	0.5	0.4	2.1	1.7	7.6
.5	2.4	0.5	-	-	0.4	2.4
.9	14.7	0.3	1.2	19.4	0.5	6.6
1,009		825		842		1,147
1,614		1,166		1,463		1,560

14, Family Income and Expenditures, 1961.

Distribution of Families and of Total Family Income, by Region: 1965

	III- Cagayan Valley & Batanes		IV- Central Luzon		V- Southern Luzon and Islands	
	Income	Families	Income	Families	Income	Families
os and vince						
₱493,987	175	₱231,655	739	₱1,919,053	640	₱1,935,716
100.0	100.0	100.0	100.0	100.0	100.0	100.0
2.8	23.3	5.9	6.6	0.8	6.9	0.8
12.8	28.1	14.1	15.9	4.6	10.3	2.6
14.9	20.4	19.5	15.4	7.4	12.6	5.2
14.2	15.0	20.5	12.4	8.3	16.2	9.3
7.7	3.1	5.2	11.4	9.9	14.4	10.8
6.7	4.5	9.6	9.9	10.3	9.9	8.8
12.1	0.7	1.6	10.7	13.9	12.7	14.6
9.9	1.8	5.7	7.2	12.2	6.3	9.2
3.0	2.0	8.3	3.3	7.0	2.9	5.2
4.6	0.7	3.3	3.3	9.0	2.5	5.6
0.9	0.3	2.2	1.6	5.4	1.5	4.5
10.5	0.3	4.1	2.3	11.2	3.9	23.5
1,155	975		1,984		2,139	
1,633	1,322		2,595		3,025	

tern ayas	VIII- Eastern Visayas		IX- Northern Mindanao		X- Southern Mindanao & Sulu	
	Income	Families	Income	Families	Income	Families
0	100.0	859	100.0	361	100.0	615
	1,133,563	1,393,454	845,558	1,231,613		
1.7	1.5	21.0	3.9	10.0	14.9	2.4
1.1	7.7	22.8	10.7	19.9	18.9	7.2
0.0	13.7	18.8	14.2	15.8	17.3	10.7
0.0	13.0	13.4	14.1	12.6	14.4	12.4
0.2	10.4	7.4	10.2	10.0	11.6	13.0
0.7	10.5	5.9	9.8	7.8	5.0	6.8
3.4	14.8	5.4	11.7	9.9	8.0	13.5
2.3	5.0	1.5	4.2	4.3	4.0	8.9
2.0	5.6	1.5	5.3	2.7	1.5	4.1
1.5	5.0	0.9	3.8	2.9	3.2	11.1
1.2	5.6	0.7	3.7	2.9	0.4	1.7
0.8	7.1	0.7	8.4	1.3	0.9	8.4
1,458	1,167	1,670	1,468			
1,990	1,622	2,342	2,004			

Distribution of Families and of Total Family Income,
by Class, by Region: 1971

Province and Income	III- Cagayan Valley & Batanes		IV- Central Luzon		V- Southern Luzon and Islands	
	Families	Income	Families	Income	Families	Income
1,142,678	260	₱620,373	855	₱3,529,629	869	₱3,763,519
100.0	100.0	100.0	100.0	100.0	100.0	100.0
0.5	5.6	0.8	4.2	0.4	3.9	0.3
4.2	15.4	4.8	8.9	1.6	8.6	1.6
6.8	23.6	12.4	9.1	2.7	11.2	3.2
6.3	17.6	12.8	8.0	3.4	10.1	4.1
5.3	9.8	9.1	9.9	5.3	8.6	4.5
4.0	6.7	7.8	8.1	5.4	8.2	5.2
9.7	8.2	11.6	15.0	12.6	14.6	11.6
9.1	4.7	8.8	10.6	11.5	8.3	8.5
7.6	1.8	4.2	7.2	9.6	5.1	6.4
11.1	3.5	10.2	8.0	13.3	8.8	14.0
3.0	0.8	3.1	4.7	10.2	4.3	8.8
11.5	1.7	8.0	3.9	11.2	4.4	12.3
4.6	0.1	0.7	1.0	4.2	2.0	8.0
16.3	0.3	5.6	1.3	8.6	1.8	11.5
814	1,652		3,118		2,960	
299	2,390		4,127		4,332	

Eastern Isayas	VIII- Eastern Visayas		IX- Northern Mindanao		X- Southern Mindanao	
	Income	Families	Income	Families	Income	Families
	₱2,147,428	980	₱2,495,547	522	₱1,598,148	825
0	100.0	100.0	100.0	100.0	100.0	100.0
.4	0.4	13.7	1.7	4.3	0.5	3.2
.7	2.1	18.9	5.5	14.6	3.6	11.8
.8	5.6	13.1	6.4	14.1	5.7	9.6
1.8	8.0	14.1	9.5	12.8	7.3	13.6
3.8	9.6	7.7	6.8	11.1	8.2	10.9
0.9	9.4	6.8	7.3	8.2	7.3	9.2
2.5	13.5	8.7	11.7	13.5	15.2	13.0
6.6	9.2	4.4	7.6	7.5	11.1	8.0
4.3	7.3	3.4	7.3	4.8	8.7	5.5
4.7	9.9	4.5	12.1	4.9	11.1	6.5
2.9	8.0	1.7	6.1	1.6	4.7	3.8
2.2	8.7	1.9	8.8	1.1	4.4	2.6
0.4	2.3	0.6	4.2	0.4	2.3	0.8
0.8	6.0	0.4	5.1	1.0	9.7	1.0
	2,332		1,652		2,186	
						2,549
	3,206		2,548		3,062	
						3,577

Percentage Distribution of Families and of Total Family Income,
Urban and Rural: 1956, 1961, 1965, 1971

1 9 6 1									
				Other Urban					
Rural Areas		Philippines		Areas		Rural Areas			
Families	Income	Families	Income	Families	Income	Families	Income	Families	Income
531	P2,601,799	4,426	P7,981,766	1,144	P2,740,544	2,921	P3,512,793		
100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0		
28.8	10.1	17.0	3.3	11.3	1.6	21.2	6.3		
38.0	27.7	29.3	12.0	20.0	6.2	36.0	22.0		
15.7	19.2	17.8	12.2	16.8	8.7	18.8	19.1		
8.5	14.8	12.0	11.5	15.7	11.3	10.5	15.0		
3.7	8.4	6.7	8.3	8.8	8.2	5.4	10.0		
2.2	6.0	4.1	6.2	6.2	7.0	2.8	6.2		
2.0	7.0	5.0	9.4	7.8	11.2	2.8	8.0		
0.4	1.6	2.4	5.8	4.4	8.2	0.9	3.4		
0.7	5.3								
-	-	1.8	5.5	2.9	6.7	0.7	3.3		
-	-	1.9	7.1	2.9	8.2	0.6	3.2		
-	-	0.7	3.4	1.0	3.7	0.1	1.1		
-	-	1.4	15.3	2.3	19.0	0.2	2.4		
779		1,105		1,559		900			
989		1,804		2,395		1,203			

1971									
Rural Areas				Philippines				Other Urban Areas	
families	Income	Families	Income	Families	Income	Families	Income	Families	Income
606	₱6,327,716	6,347	₱23,714,284	1,388	₱7,135,239	4,434	₱12,493,416		
100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0		
14.5	2.6	5.2	0.5	2.6	0.2	6.6	0.8		
21.9	9.4	12.1	2.4	4.4	0.6	15.8	4.2		
18.8	13.2	12.2	4.1	7.1	1.7	15.0	6.6		
14.4	14.1	11.8	5.5	8.1	2.8	13.9	8.5		
9.0	11.5	9.6	5.8	9.2	4.1	10.1	8.0		
6.8	10.5	8.1	6.0	8.8	4.7	7.9	7.7		
7.2	14.1	12.5	11.5	15.1	10.1	11.4	13.9		
3.5	8.9	7.5	8.9	9.3	8.1	6.5	10.2		
1.6	5.1	5.0	7.3	7.8	8.2	3.8	7.4		
1.3	5.2	6.4	11.7	10.2	13.6	4.3	10.5		
0.4	2.0	3.6	8.5	6.3	10.8	2.0	6.5		
0.4	3.4	6.1	27.7	11.1	35.1	2.7	15.6		
1,359		2,454		3,650		1,954			
1,755		3,736		5,141		2,818			

Income and Expenditures, 1956 and 1961; The BCS Survey of Households Bulletin,

TABLE A.7 -- Computed Values of Mean Family Income
Per Income Class, Philippines:
1961, 1965, 1971

	1961	1965	1971
Philippines	₱ 1803	₱ 2541	₱ 3736
under ₱500	357	319	343
₱500 to 999	738	754	757
₱1,000 to 1,499	1233	1233	1258
₱1,500 to 1,999	1724	1728	1756
₱2,000 to 2,499	2241	2238	2256
₱2,500 to 2,999	2722	2722	2752
₱3,000 to 3,999	3408	3437	3459
₱4,000 to 4,999	4424	4414	4436
₱5,000 to 5,999	5520	5483	5521
₱6,000 to 7,999	6969	6822	6891
₱8,000 to 9,999	8625	8987	8849
₱10,000 and over	19805	19874	
₱10,000 to 14,999			11899
₱15,000 to 19,999			17217
₱20,000 and over			31585

SOURCE: Computed from data adjusted to give Gini Ratios by Source of Income (obtained from the PSSH Bulletin Series No. 14, Family Income and Expenditures, 1961 and the BCS Survey of Households Bulletin, Series Nos. 22 and 34, 1965 and 1971).

TABLE A.8 Employment in Agriculture and Unemployment Rates, by Region

Region	Employed in Agriculture as Percent of Employed May 1973	Totally Unemployed As Percent of Labor Force, May 1973
<u>Philippines</u>	<u>52.9</u>	<u>4.5</u>
I. Manila & Suburbs	0.8	10.3
II. Ilocos-Mt. Province	65.9	3.6
III. Cagayan Valley-Batanes	77.8	2.5
IV. Central Luzon	38.2	6.3
V. Southern Luzon & Islands	40.5	6.4
VI. Bicol	61.2	1.5
VII. Western Visayas	58.7	3.1
VIII. Eastern Visayas	57.5	3.4
IX. Northern Mindanao	69.0	3.3
X. Southern Mindanao	74.5	2.6

Source: The BCS Survey of Households Bulletin,
Series No. 38, Manila, March 1974, Table 39.